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CAMP VICTORY, IRAQ  
062357DJUN07  
ROUTINE (GREEN)

(U) **FRAGO\_020 OPERATION BLACK CRESCENT [RETRAIN MOH FPS]** TO MNC-I  
OPORD 07-01.

(U) **REFERENCES:**

- A. (U) CG VERBAL GUIDANCE TO MNC-I C3, 27 FEB 07.
- B. (U) MNC-I OPERATIONS ORDER 07-01, 05 NOV 06.
- C. (U) WARNO 15 (OPERATION BLACK CRESCENT, 01 MAR 07.
- D. (U) CG VERBAL GUIDANCE TO MNC-I C3 FUOPS, 02 JUNE 07.

(U) TIME ZONE USED THROUGHOUT THIS ORDER: DELTA.

(U) TASK ORGANIZATION: NO CHANGE.

1. (U) **SITUATION:**

1.A. ~~(S//REL)~~ THE MINISTRY OF HEALTH (MOH) HAS BEEN INFILTRATED BY CRIMINAL ELEMENTS AND POSES A SIGNIFICANT THREAT TO CF, ISF, AND SUNNI NATIONALS BY EFFECTIVELY UTILIZING THE MOH AND ITS RESOURCES TO FACILITATE THEIR OPERATIONS. SECURITY FOR THE MOH IS PROVIDED BY THE FACILITIES PROTECTION SERVICE (FPS) AND IS AN ENABLER FOR CORRUPTION, EJK, USE OF AMBULANCES TO BYPASS CHECKPOINTS, AND INSURGENT LOGISTICS FLOW. THE FPS HAS A REPORTED 14,500 EMPLOYEES ON THE PAYROLL AND AN ESTIMATED 100 TO 150 EMPLOYEES PER LARGE FACILITY WITHIN BAGHDAD. THE MEDICAL CITY COMPLEX LOCATED IN THE RUSAFA DISTRICT OF BAGHDAD IS THE CENTER OF GRAVITY FOR THE MOH. THE COMPOUND INCLUDES THE HEADQUARTERS FOR THE MINISTRY OF HEALTH, AS WELL AS THE BAGHDAD TEACHING HOSPITAL, SURGICAL SPECIALTIES TEACHING HOSPITAL AND THE CENTRAL MORGUE. THE BAGHDAD OPERATIONS COMMAND ESTIMATES THAT THERE ARE APPROXIMATELY 935 FPS PERSONNEL AT MEDICAL CITY AS WELL AS APPROXIMATELY 500 PERSONAL SECURITY DETACHMENT PERSONNEL. THIS IS AN ESTIMATE AND THE POTENTIAL EXISTS THAT THERE MAY BE FEWER DUE TO GHOST PERSONNEL. THE RECENT CF/ISF ARREST OF CORRUPT MOH LEADERSHIP HAD POSITIVELY IMPACTED THE MINISTRY AND EMBOLDENED THE LEADERSHIP TO CLEAN UP MILITIA INFLUENCE WITHIN THE MINISTRY. HOWEVER, IN APRIL THE MINISTER, DR. ALI SHAMMARI WAS WITHDRAWN BY MUQTADA AL-SADR (MAS) ALONG WITH OTHER OFFICE OF MARTYR AL-SADR (OMS) MINISTERS. THE APPOINTMENT OF A NEW MINISTER OF HEALTH WILL SET THE TONE FOR CONTINUED MOVEMENT AWAY FROM SECTARIAN ACTIONS AND CORRUPTION OR A RETURN TO BUSINESS AS USUAL. HOWEVER, THE EMPLACEMENT OF A WEAK MINISTER WILL ALLOW FOR BEHIND THE SCENES CONTROL OF THE MINISTRY BY SADR LOYALISTS. DR ADEL MOHSIN IS THE INSPECTOR GENERAL OF THE MOH AND HAS BEEN REPRESENTING THE MOH. HE DOES NOT WANT IA UNITS OR MOI FPS TO ASSUME SECURITY AT THE MOH. HE HAS STATED THAT THE MOH HAS FIRED ALL CRIMINAL FPS AT MEDICAL CITY AND THAT THERE ARE NO LONGER ANY PROBLEMS THERE.

1.A. ~~(S//REL)~~ **ENEMY FORCES.**

1.A.1. ~~(S//REL)~~ THREAT. THE FACILITIES PROTECTION SERVICE (FPS) EXISTS TO CONDUCT TWO DISCREET ACTIVITIES: TO ENSURE THE SECURITY OF

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GOVERNMENT FACILITIES / CRITICAL INFRASTRUCTURE AND TO PROTECT KEY GOVERNMENT OFFICIALS. ALTHOUGH THE COLLECTIVE FPS EXISTS AS A LEGITIMATE ARM OF THE GOI, IT IS CHARACTERIZED AT THE OPERATIONAL LEVEL BY MAL-ADMINISTRATION, NEPOTISM, ENDEMIC CORRUPTION, LINKS TO CRIMINAL, INSURGENT AND MILITIA ACTIVITIES AND IS TENSIONED ALONG REGIONAL AND SECTARIAN LINES. AS OF JUNE 06, THE MINISTRY OF HEALTH (MOH) FPS REPORTEDLY NUMBERS APPROXIMATELY 14,500. IN BAGHDAD THE MOH PROVIDES A STEADY PAYCHECK, WEAPONS, VEHICLES AND COMMUNICATIONS EQUIPMENT TO JAYSH AL MAHDI (JAM) FIGHTERS WITHIN THE FPS. EMPLOYMENT BY THE MOH FPS PROVIDES JAM MEMBERS WITHIN THE FPS LEGITIMACY UNDER IRAQI LAW.

1.A.2. (S//REL) JAM HAS UTILIZED HOSPITALS AND MORGUES TO CONDUCT ITS EXTRA-JUDICIAL ACTIVITIES IN ORDER TO AVOID COALITION FORCES (CF) DETECTION AND INTERFERENCE. JAM USES HOSPITAL GUARDS AND STAFF TO IDENTIFY SUNNI PATIENTS/VISITORS IN THE HOSPITAL IN ORDER TO KIDNAP AND OR EXECUTE THEM. JAM ALSO UTILIZES MORGUES TO IDENTIFY AND TARGET SUNNIS. JAM TARGETS VICTIM'S RELATIVES BY COLLECTING IDENTIFICATION WHEN THEY ARRIVE AT THE MORGUE TO IDENTIFY A BODY. FEAR OF SECTARIAN TARGETING HAS RESULTED IN SUNNIS REFUSING TO UTILIZE HOSPITALS AND TO CLAIM THE REMAINS OF THEIR FAMILY MEMBERS FROM THE MORGUE. THE FPS HAS PREVENTED INVESTIGATION OF MORGUE FACILITIES AND INTIMIDATES AND FORCES DOCTORS AND HOSPITAL STAFF INTO COOPERATION WITH JAM MEMBERS.

1.A.3. (S//REL) REACTIONS OF THE FPS ARE ASSUMED TO BE NON-HOSTILE BASED UPON REACTIONS WHEN DEPUTY MINISTER HAKIM ZAMILI WAS DETAINED. HOWEVER THERE WAS MUCH CONFUSION DURING THAT OPERATION AND LITTLE TIME FOR A REACTION. THERE ARE CURRENTLY NO ATMOSPHERICS TO MORE ACCURATELY PREDICT HOW THE FPS WILL REACT OR THE LEVEL OF RESISTANCE, PARTICULARLY WITH ADVANCE WARNING FROM THE MOH ADMINISTRATION. IT IS OUR ASSESSMENT THAT THE REPLACEMENT OF FPS WILL HAVE A SHORT TERM EFFECT OF DECREASING JAM OPERATIONS WITHIN THE MINISTRY'S FPS. HOWEVER, THE FPS REPLACEMENTS ARE VULNERABLE TO COERCION AND THREATS BY INTERNAL JAM AFFILIATED LEADERSHIP AND EXTERNAL JAM TO CONTINUE THEIR ILLICIT OPERATIONS UTILIZING MOH RESOURCES, AND JAM WILL LIKELY BE ABLE TO RE-INFILTRATE THE MOH FPS WITHOUT INTERFERENCE.

1.B. (S//REL) **FRIENDLY FORCES.**

1.B.1. (S//REL) BOC OPERATIONAL CONCEPT: THE BOC PLAN IS TO HAVE A FOUR DAY RIP / TOA BETWEEN THE IA AND MOI FPS. DAY 1-2: MOI IN COORDINATION WITH THE IA COLLECTS THE MOH FPS WEAPONS AND THE IA ASSUMES RESPONSIBILITY FOR MEDICAL CITY SECURITY. DAY3: THE 400 MOI FPS ARRIVE ON SITE AND CONDUCT JOINT OPERATIONS WITH THE IA. DAY 4: THE IRAQI ARMY DEPARTS AND MOI FPS ASSUMES RESPONSIBILITY FOR MEDICAL CITY SECURITY. NEW FPS WILL FALL UNDER MOI CONTROL AND NOT MOH CONTROL. MOI HAS 400 TRAINED AND VETTED FPS READY TO ASSUME THE DUTIES AT MEDICAL CITY.

2. (U) **MISSION:**

2.A. (S//REL) MNC-I CONDUCTS OPERATIONS TO ASSIST THE BAGHDAD OPERATIONAL COMMAND (BOC) IN REPLACING, VETTING, AND RETRAINING THE MINISTRY OF HEALTH'S (MOH) FACILITY PROTECTION SERVICE (FPS) OPERATING IN THE BAGHDAD MEDICAL CITY (IVO MB 419896) FROM 15 TO 19 JUN 07 IN ORDER TO REMOVE MILITIA AND CRIMINAL INFLUENCE ISO OPERATION FARDH AL QANOON.

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3. (U) **EXECUTION:**

3.A. (U) **COMMANDER'S INTENT.**

3.A.1. ~~(S//REL)~~ **PURPOSE.** WE MUST REDUCE EJK AND SECTARIAN VIOLENCE ACTIVITIES BY DENYING HOSTILE FORCES THE ABILITY TO EXPLOIT MEDICAL FACILITIES AND MINISTRY OF HEALTH RESOURCES TO SUSTAIN THEIR EFFORTS. THIS EFFORT REQUIRES REPLACING FPS SECURITY FORCES AT THE MEDICAL CITY COMPLEX AND ENSURING THAT THESE PERSONNEL WILL MAINTAIN SECURITY AND ALLOW FREE ACCESS TO THE FACILITY BY ALL IRAQIS IN NEED OF MEDICAL AID.

3.A.2. (U) **KEY TASKS.**

3.A.2.A. ~~(S//REL)~~ CLEAR MEDICAL CITY OF CORRUPTED FPS PERSONNEL.

3.A.2.B. ~~(S//REL)~~ FORMALLY TRAIN NEW FPS PERSONNEL TO IMMEDIATELY ASSUME DUTIES AT THE MEDICAL CITY COMPLEX.

3.A.2.C. ~~(S//REL)~~ VETT AND RETRAIN CURRENT MEDICAL CITY MOH FPS.

3.A.2.D. ~~(S//REL)~~ MINIMIZE DISRUPTION TO DAILY MEDICAL CARE DURING OPERATION.

3.A.2.E. ~~(S//REL)~~ CONDUCT SSE ON KEY SITES WITHIN MEDICAL CITY COMPLEX (TBD) IOT GATHER INFORMATION ON AIF AND EJK ACTIVITIES EXECUTED AT THE FACILITY.

3.A.2.F. ~~(S//REL)~~ REASSURE THE PUBLIC THAT THE MEDICAL CITY COMPLEX IS OPEN FOR ALL IRAQIS.

3.A.2.G. ~~(S//REL)~~ COLLECT IMAGES TO DOCUMENT ILLEGAL ACTIVITY.

3.A.2.H. ~~(S//REL)~~ COORDINATE TRAINING OF FPS PERSONNEL VIA MNSTC-I COORDINATED TRAINING.

3.A.2.I. ~~(S//REL)~~ ENROLL RETRAINED FPS INTO THE BIOMETRICS AUTOMATED TOOL (BAT) SET DATABASE OR THE MOI'S DATA BASE.

3.A.3. ~~(S//REL)~~ **ENDSTATE.** MILITIA AND CRIMINAL INFLUENCE IN MEDICAL CITY FACILITY REDUCED, PROFESSIONAL MOI FPS PROVIDING SECURITY, THE PUBLIC IS ABLE TO GAIN SAFE AND FREE ACCESS TO MEDICAL FACILITIES, AND HAS INCREASED CONFIDENCE IN THE IRAQI GOVERNMENT AND SECURITY FORCES.

3.B. (U) **CONCEPT OF OPERATIONS.**

3.B.1. ~~(S//REL)~~ THIS WILL BE AN IRAQI LEAD OPERATION WHERE ISF, WITH CF SUPPORT FOR QRF, MEDEVAC, AND SSETAKE CONTROL OF MEDICAL CITY FACILITIES, SECURES AND SAFEGUARDS KEY INFRASTRUCTURE, AND EXECUTES SENSITIVE SITE EXPLOITATION AS REQUIRED. MOI INITIALLY TRAINS NEW FACILITY PROTECTION SERVICE (FPS) PERSONNEL TO ASSUME DUTIES AS THE SECURITY FORCE FOR THE MEDICAL CITY COMPLEX UNDER THE CONTROL OF MOI. MOI WILL SET UP A C2 CELL IN THE MEDICAL CITY COMPLEX A WEEK PRIOR TO RIP/TOA IN ORDER TO COORDINATE THE EXCHANGE AND MOVEMENT. IA FORCES WILL SET A CORDON AROUND MEDICAL CITY AND THEN FACILITATE A HANDOVER BETWEEN NEW MOI FPS AND MOH FPS. EXISTING MEDICAL CITY COMPLEX FPS PERSONNEL WILL BE REMOVED FROM

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THE FACILITY, VETTED BY MOI, RE-TRAINED AT BPC, AND REDEPLOYED UNDER MOI CONTROL TO OTHER BAGHDAD HOSPITALS.

3.B.2. ~~(S//REL)~~ **EFFECTS LINKAGE.**

3.B.2.A. ~~(S//REL)~~ OBJECTIVE 1: THE SECURITY SITUATION IN BAGHDAD AND THE NINE (9) STRATEGIC CITIES IS STABILIZED.

3.B.2.A.1. ~~(S//REL)~~ EFFECT 1A: MILITIA INFLUENCE REDUCED.

3.B.2.A.2. ~~(S//REL)~~ EFFECT 1B: POPULACE IN URBAN CENTERS SECURE.

3.B.2.B. ~~(S//REL)~~ OBJECTIVE 2: ISF IS SELF-RELIANT AND THEIR CAPABILITY, CREDIBILITY, AND REACH ARE ENHANCED.

3.B.2.B.1. ~~(S//REL)~~ EFFECT 2A: MOD EFFECTIVELY CONDUCTS OPERATIONS.

3.B.2.C. ~~(S//REL)~~ OBJECTIVE 5: PROVINCIAL CONTROL TRANSITIONED AND IRAQ IS SELF-RELIANT.

3.B.2.C.1. ~~(S//REL)~~ EFFECT 5B: CAPABLE LOCAL GOVERNMENTS PROVIDE ESSENTIAL SERVICES.

3.B.3. ~~(S//REL)~~ **CONCEPT OF IO SUPPORT:** MNC-I IN CONJUNCTION WITH MNF-I CONDUCTS INFORMATION OPERATIONS IN ORDER TO INFORM IRAQIS OF ACTIONS TAKEN BY THE GOI TO SECURE BAGHDAD HOSPITALS AND TO PROVIDE SAFE MEDICAL ACCESS TO ALL IRAQI CITIZENS.

3.C. (U) **TASKS TO SUBORDINATE UNITS.**

3.C.1. (U) **MND-B.**

3.C.1.A. ~~(S//REL)~~ BE PREPARED TO CONDUCT SENSITIVE SITE EXPLOITATION ON DESIGNATED LOCATIONS WITHIN MEDICAL CITY (TBD). SSE WILL BE ON CALL WITH UP TO TWENTY-FOUR (24) HOURS NOTICE BASED ON WHAT IS DISCOVERED DURING A SEARCH OF THE MORGUE AND ASSOCIATED TUNNELS.

3.C.1.B. ~~(S//REL)~~ BE PREPARED TO PROVIDE A QRF AND MEDEVAC IN SUPPORT OF IA DURING THE RIP / TOA.

3.C.1.C. ~~(S//REL)~~ BE PREPARED TO CONDUCT BAT'S ENROLLMENT IF MOI IS UNABLE TO ENROLL FPS IN THEIR SYSTEM.

3.D. (U) **TASKS TO STAFF.**

3.D.1. (U) **C3 FUOPS.**

3.D.1.A. ~~(S//REL)~~ COORDINATE WITH MNSTC-I (CPATT) TO ESTABLISH FPS TRAINING PROGRAM.

3.D.1.B. ~~(S//REL)~~ CONDUCT MISSION HANDOVER BRIEFING TO MND-B AND BOCAT STAFFS.

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3.D.2. (U) **EFFECTS IO.**

3.D.2.A. ~~(S//REL)~~ HIGHLIGHT THIS OPERATION AS AN IRAQI LED EFFORT TO RESTORE PUBLIC CONFIDENCE IN HOSPITAL SECURITY IAW ANNEX F.

3.D.3. (U) **PAO.**

3.D.3.A. ~~(S//REL)~~ POSTURE: PASSIVE. RESPONSE TO QUERY ONLY. THIS OPERATION IS BEING DRIVEN BY GOI, WITH CF IN SUPPORT. THIS OPERATION WILL VALIDATE THE IRAQI PRIME MINISTER'S ABILITY TO CRACK DOWN ON PERSONNEL IN THE MOH FACILITY PROTECTION SERVICE WHO HAVE BEEN USING THE FPS AS A MEANS TO CONDUCT SECTARIAN VIOLENCE. THIS ACTION DEMONSTRATES HIS COMMITMENT TO THE SECURITY, UNITY AND PROSPERITY OF IRAQ.

3.D.3.B. (U) **KEY MESSAGES / THEMES:**

3.D.3.B.1. ~~(S//REL)~~ THE PRIME MINISTER'S RESOLVE IS STRONG AND HE IS COMMITTED TO WEEDING OUT THE CRIMINAL ELEMENTS OF THE FPS, IN TURN MAKING SAFETY AND SECURITY HIS TOP PRIORITY.

3.D.3.B.2. (U) GOI IS WORKING DILIGENTLY TO COMBAT THE MILITIA INFLUENCE OF ILLEGAL ARMED GROUPS WITHIN THE MOH; ALL GOVERNMENT AGENCIES MUST RESPECT THE RULE OF LAW AND WORK TOGETHER TO BUILD A STABLE, SELF-GOVERNING AND SELF-RELIANT IRAQ.

3.D.4. (U) **BIOMETRICS OFFICE.**

3.D.4.A. ~~(S//REL)~~ BE PREPARED TO COORDINATE WITH MND-B TO ENSURE UNIT HAS BATS EQUIPMENT TO INCLUDE PRINTERS AND BADGES TO ENROLL UP TO 1000 PERSONNEL. PRIMARY MEANS OF VETTING WILL BE THE MOI'S SYSTEM.

3.D.5. (U) **BOCAT.**

3.D.5.A. ~~(S//REL)~~ FACILITATE COORDINATION BETWEEN THE BOC AND MNC-I / MNSTC-I ELEMENTS OPERATING IN BOC BATTLESPACE.

3.E. (U) **COORDINATING INSTRUCTIONS.**

3.E.1. ~~(S//REL)~~ C3 FUOPS IS THE LEAD PLANNING MNC-I SECTION FOR THE EFFORT; REFER ALL QUESTIONS AND CONCERNS TO ACTION OFFICER LISTED BELOW.

4. (U) **SERVICE SUPPORT.** NO CHANGE.

5. (U) **COMMAND AND SIGNAL.**

5.A. (U) **COMMAND.**

5.A.1. ~~(S//REL)~~ FOR THIS OPERATION THE BOC IS THE SUPPORTED COMMAND. MND-B AND MNC-I ARE THE SUPPORTING COMMANDS.

5.B. (U) **SIGNAL.**

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5.B.1. (U) POINTS OF CONTACT:

5.B.1.A. (U) ACTION OFFICER FOR THIS FRAGO IS [b 3, b 6] MNC-I  
C3 FUOPS, DSN: [b 6]  
CENTRI [b(3), (b)(6)]  
SIPR: [b(3), (b)(6)]

5.B.1.B. (U) ALTERNATE FUOPS POC IS [b 3 b 6]  
MNC-I C3 FUOPS, DSN: [b(6)]  
SIPR: [b(3), (b)(6)]  
CENTRI [b(3), (b)(6)]

5.B.1.C. (U) MNC-I BIOMETRICS POC IS [b 3 b 6]  
DSN: [b 3, b 6]

5.B.1.D. U MND-B POC IS [b(3) (b)(6)]  
SVOIP: [b(3), (b)(6)]

5.B.1.E. (U) BOCAT POC IS [b 3 b 6]  
SVOIP: [b(3), (b)(6)]

5.B.1.F. (U) CPATT POC IS [b 3, b 6]  
MOI DSN: [b 6]  
SIPR: [b(3), (b)(6)]

ACKNOWLEDGE

ODIERNO  
LTG

OFFICIAL:

[b(3), (b)(6)]

C3

ANNEXES / ENCLOSURES:

(U) ANNEX F - INFORMATION OPERATIONS.

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