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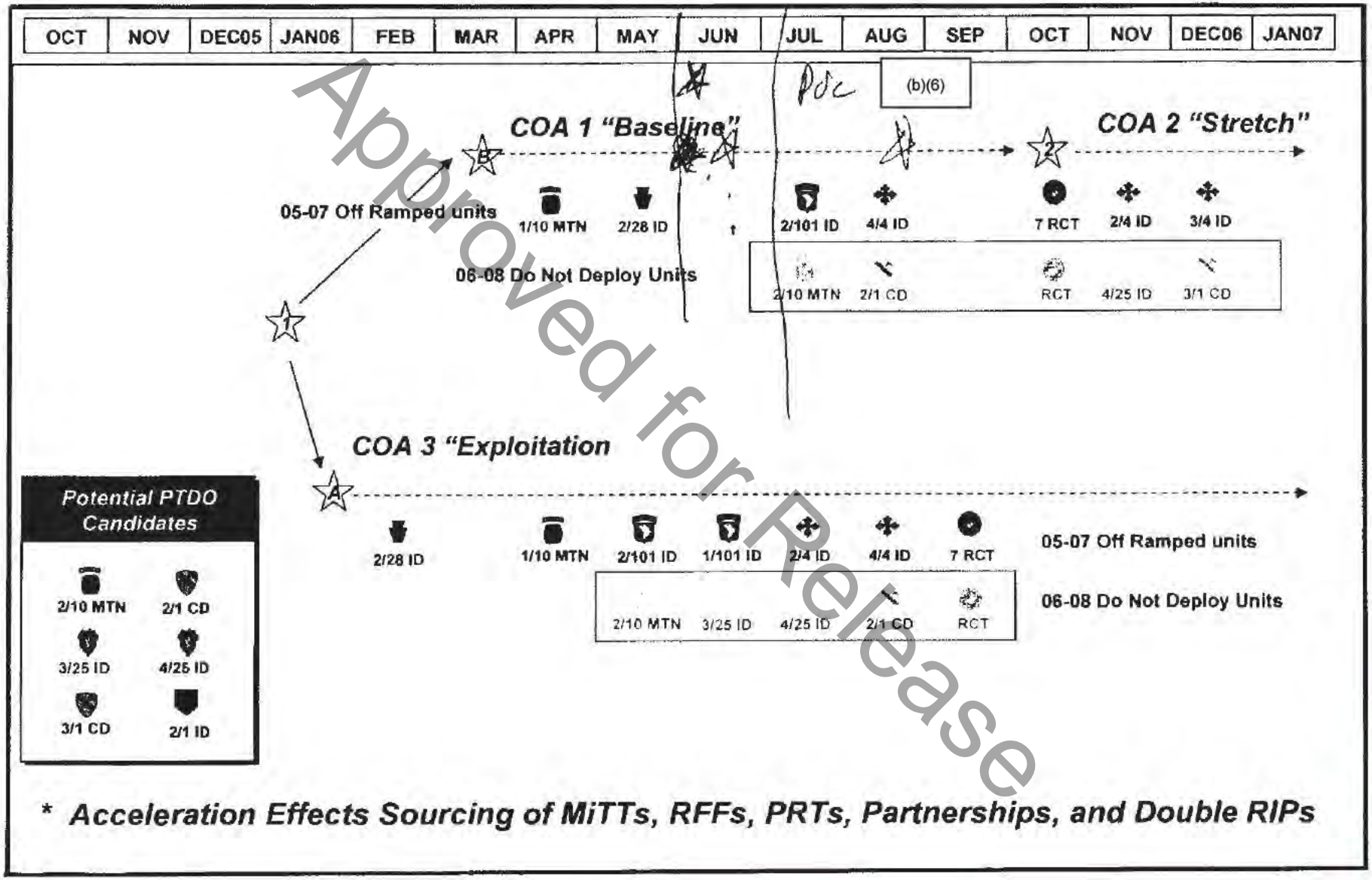
"Posturing for the Long War"

Potential Courses of Action for the Drawdown of US Forces

Declassified by: MG Michael X. Garrett,
USCENTCOM Chief of Staff
Declassified on: 20150507

COAs Based Off MNF-I Commander Guidance



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Background and Timeline

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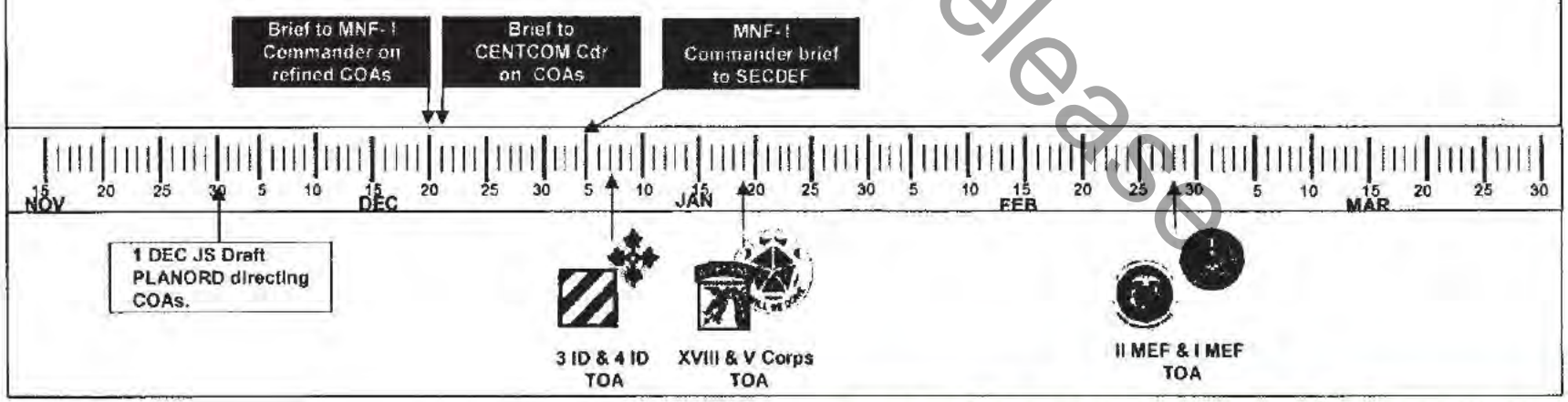
Problem Statement: Identify the risk associated with accelerating off ramp of US Forces.

Background:

- JS Draft PLANORD (1 DEC 05) directs the development of COAs to reduce BCTs in Iraq
- SECDEF COAs: (1) reduce to 13 BCTs in Iraq NLT Mar 06; (2) reduce to 10 BCTs in Iraq NLT Jun 06 and (3) reduce to 8 BCTs in Iraq NLT Sep 06
- Develop other COAs for SECDEF consideration as well
- JS J3 suspense is 13 Dec 05; working with the CCJ3 to determine way forward
- MNC-I refined current planning to address PLANORD requirement

Timeline:



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Facts, Assumptions, Constraints and Issues

Facts

1. Modified OIF 05-07 Force Rotation is 15 x BCTs in Iraq + 1 x BCT Call Forward.
2. JS approved OIF 06-08 Force Rotation is 13 x BCTs in Iraq + 1 x BCT for Call Forward and 1 x BCT PTDO.
3. Decision point to redeploy Call Forward Force (2/1 AD) to Europe is March 06.
5. US Forces currently provide 54 x out-of-hide (OOH) Transition Teams; each BCT can provide up to 5 x OOH Transition Teams.
6. Off Ramp BCTs will depart the ITO with their OOH Transition Teams.
7. 95% of the AIF attacks occur in 6 provinces (Ninawa, Al Anbar, Baghdad, Salah ad Din, Diyala, and Al Tamim).

NOTE: "Do not deploy" BCTs identified in each COA can remission to support PTDO rotations.

Assumptions

1. Insurgency will not grow post-December election period; sectarian violence will not destabilize Iraq.
2. AIF attacks will continue in the same battlespace (ERV, TRV, Baghdad to Baqubah, Tal Afar to Mosul, and Bayji to Kirkuk).
3. UK Forces will continue to C2 MND-SE.
4. ROK Forces will continue to C2 MND-NE.
5. US Forces will retain Theater Security Brigade requirements regardless of off ramp COAs.
7. CJCS will support request for additional external Transition Teams.
8. Enablers will not be curtailed at the same rate as US BCTs; enablers required to support and sustain ISF.
9. GOI will not be fully seated until late April 06; assume some loss of momentum in building ministerial capacity to sustain ISF.
10. Iraqi Army will remain on glide path for force generation/assumption of battlespace per the DEC TRA projections.
11. Full Transition Team program required until tactical units achieve Level I; select IA BDEs/BNs begin to achieve Level I NET JUN 06.

Constraints

1. Estimate 6 month lead time required IOT source/deploy external Transition Teams.
2. Realignment of BCTs will require some disruption of OOH Transition Teams.
3. BOG extensions require SECDEF approval; invite media attention.
4. Significant requirements for security of PRTs will create delays and/or major modification to each COA.

Issues

1. Additional external sourced Transition Teams are required after MNC-I off ramps forces to 12 BCTs or less; MNC-I will also require 252 augmentees (Medics and Fire Supporters).
2. Rapid off ramping of BCTs will require MNC-I to relook how they support PRTs, P3s and Transition Teams.
3. BCT BDE HQs plus enablers can adequately partner with an Iraqi Division; less than a BCT partnership per IA Division is problematic.

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Transition Readiness Assessment

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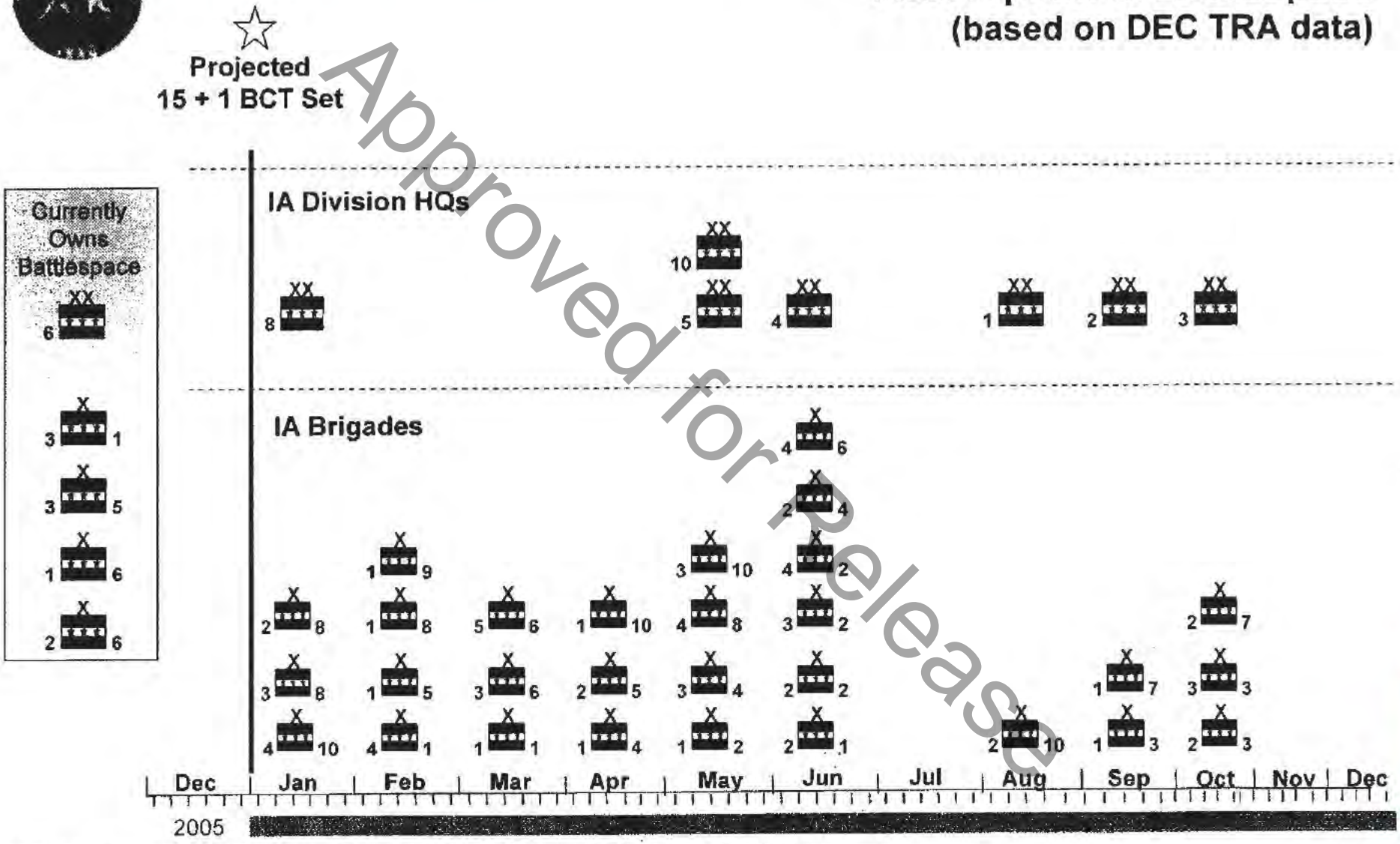
Projected IA Division and Brigade Assumption of Battlespace
(based on DEC TRA data)



* NOTE: 3/7, 2/9 and 3/9 in force generation, projected to assume battlespace in JAN 07

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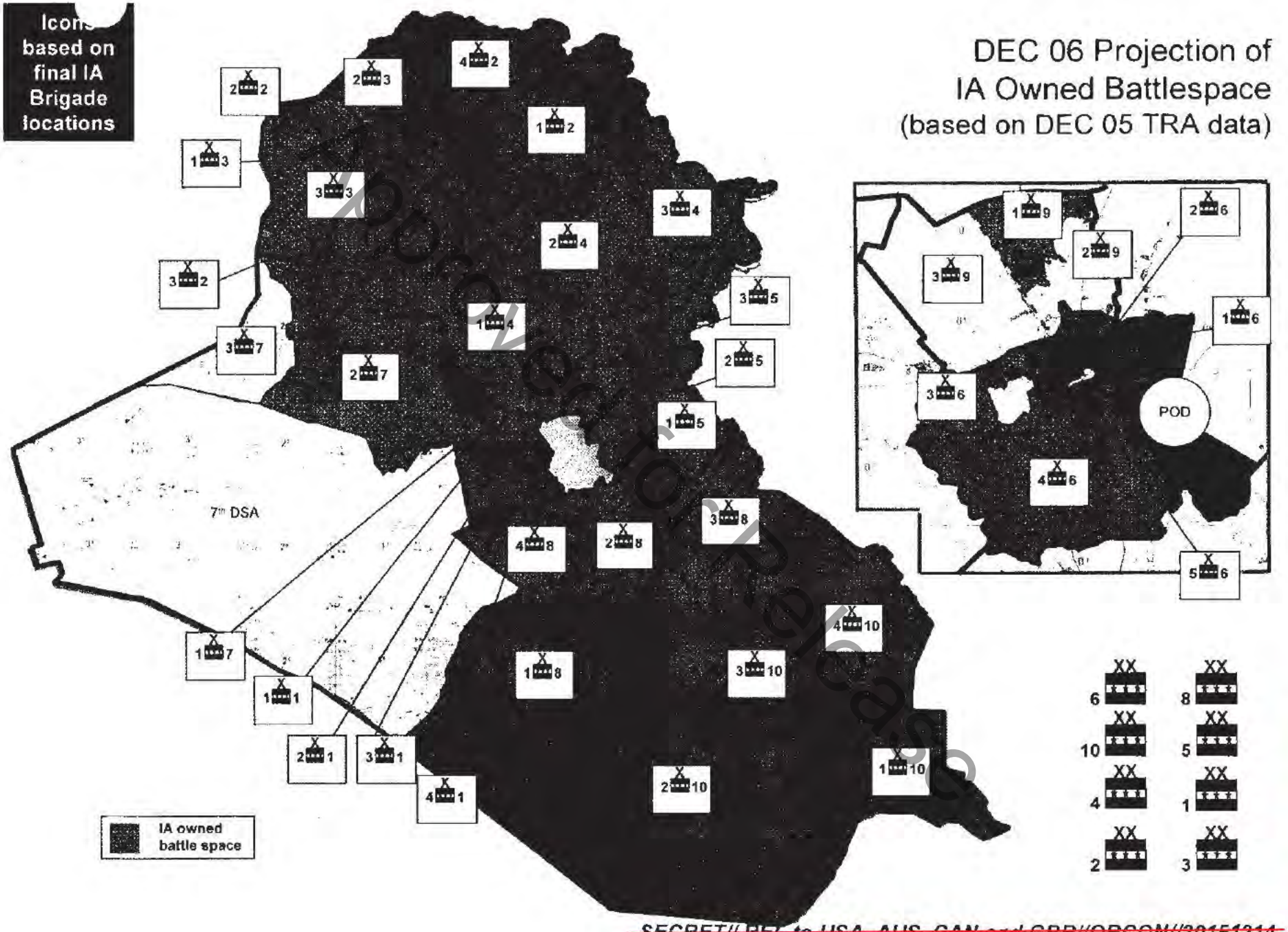
DEC 06 Projection of IA Owned Battlespace (based on DEC 05 TRA data)



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Off Ramp Model

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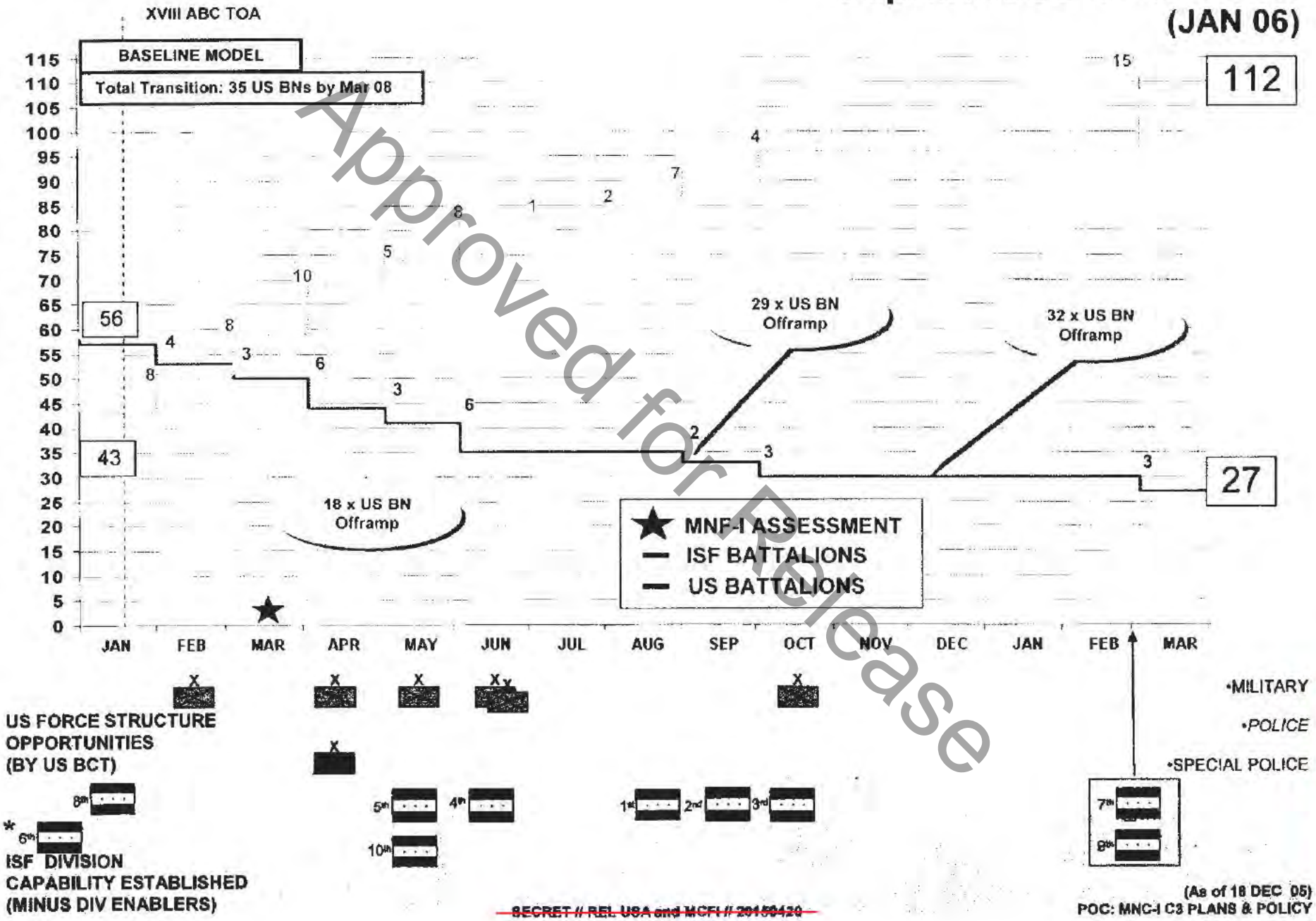
Capabilities Over Time (JAN 06)



(As of 18 DEC 05)
POC: MNC-I C3 PLANS & POLICY

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U.S. Off Ramp Opportunities
(1 DEC TRA Data)

13+1 US BCT ★ | 10+1 US BCT ★

	JAN 06	FEB 06	MAR 06	APR 06	MAY 06	JUN 06	JUL 06	AUG 06	SEP 06	OCT 06	NOV 06	DEC 06	JAN 07	FEB 07	MAR 07	APR 07
N		1		2	2	4			1	2						
W		1	1			1			1	1					1	
B	1	2	2	4	1	1									2	
CS																
SE																
		OFFRAMP 1x BCT		OFFRAMP 2 x BCT	OFFRAMP 1x BCT	OFFRAMP 3 x BCTs				OFFRAMP 1x BCT						

= Special Police Conditions Achieved for Transition of 1 x US BDE Equivalent

= Iraqi Army Conditions Achieved for Transition of 1 x US BDE Equivalent

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Courses of Action

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Potential Courses of Action

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- COA 1 "Baseline" 10 + 1 BCTs by OCT 06
- COA 2 "Stretch" 8 + 1 BCTs by DEC 06
- COA 3 "Exploitation" 8 + 1 BCTs by SEP 06

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COA 1 "Baseline"
10 + 1 BCT Set by OCT 06

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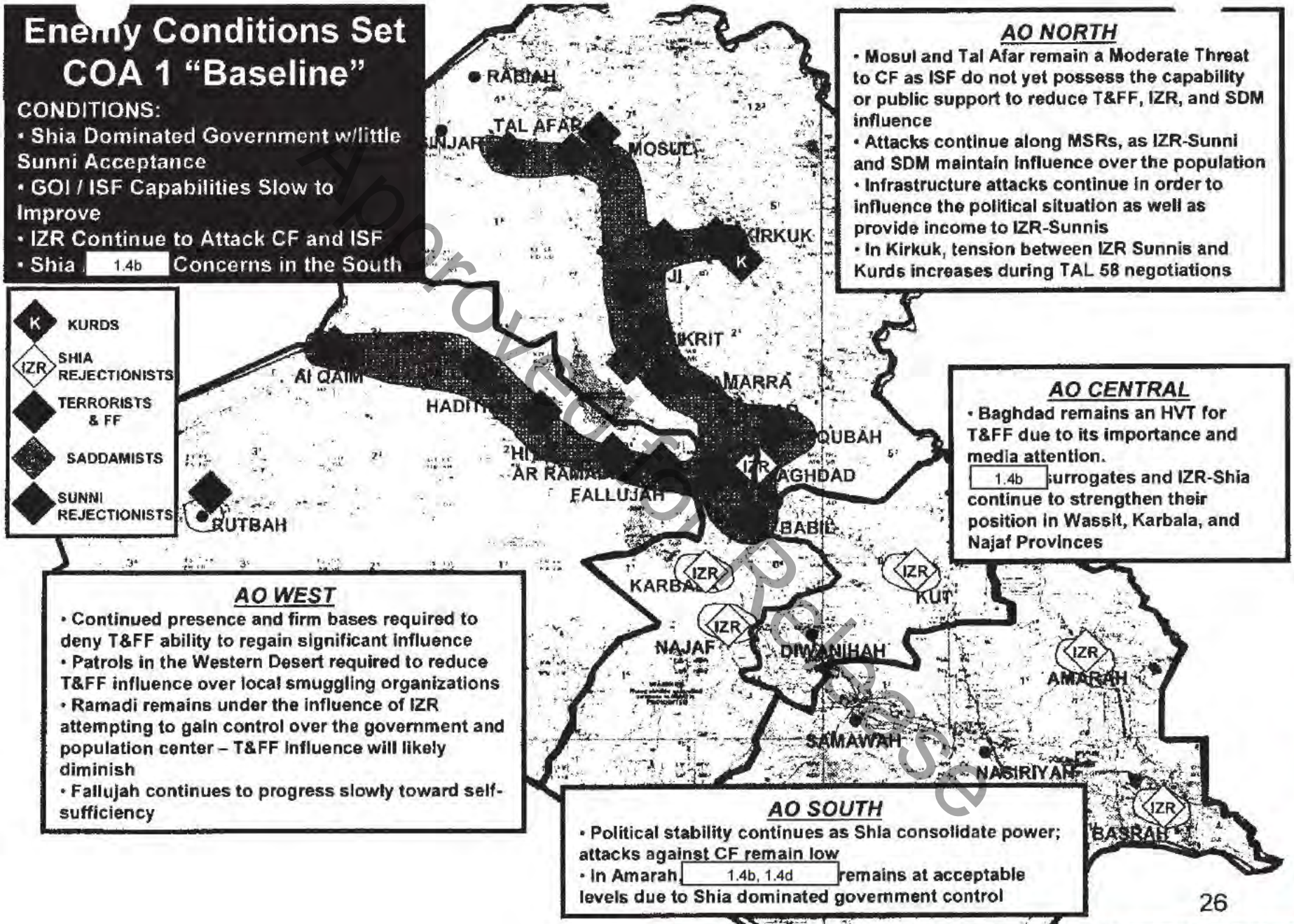
Enemy Conditions Set COA 1 "Baseline"

CONDITIONS:

- Shia Dominated Government w/little Sunni Acceptance
- GOI / ISF Capabilities Slow to Improve
- IZR Continue to Attack CF and ISF
- Shia [1.4b] Concerns in the South



AO NORTH

- Mosul and Tal Afar remain a Moderate Threat to CF as ISF do not yet possess the capability or public support to reduce T&FF, IZR, and SDM influence
- Attacks continue along MSRs, as IZR-Sunni and SDM maintain influence over the population
- Infrastructure attacks continue in order to influence the political situation as well as provide income to IZR-Sunnis
- In Kirkuk, tension between IZR Sunnis and Kurds increases during TAL 58 negotiations

AO CENTRAL

- Baghdad remains an HVT for T&FF due to its importance and media attention.
- [1.4b] surrogates and IZR-Shia continue to strengthen their position in Wassit, Karbala, and Najaf Provinces

AO WEST

- Continued presence and firm bases required to deny T&FF ability to regain significant influence
- Patrols in the Western Desert required to reduce T&FF influence over local smuggling organizations
- Ramadi remains under the influence of IZR attempting to gain control over the government and population center – T&FF influence will likely diminish
- Fallujah continues to progress slowly toward self-sufficiency

AO SOUTH

- Political stability continues as Shia consolidate power; attacks against CF remain low
- In Amarah [1.4b, 1.4d] remains at acceptable levels due to Shia dominated government control

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COA 1 Initial Conditions

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Threat:

- No known sanctuary in AOR (can operate at platoon level with moderate risk anywhere).
- No change in attack trends over 90 day period in 6 key provinces.
- No change in FF flow across Syrian border.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; no increase in trends over 90 days.
- Tacit support to T&FF from Syria does not increase.
- 1.4b continues influence by transiting funds and MOIS into Iraq.

Security:

- 11 of 32 (33%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 6 of 18 (33%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- Formal agreement for MOD and MOI roles/missions (Joint MOU signed).
- MOD and MOI capable of managing/funding current sustainment contracts.

Governance/Economic:

- Provincial government able to cooperate/coordinate with National Ministries.
- National government able to sustain current essential services.
- No significant increase in unemployment.
- Rule of law institutions show some limited progress.
- MOD and MOI achieves TRA Level 2 (able to develop, coordinate, and implement national policy with coalition support).

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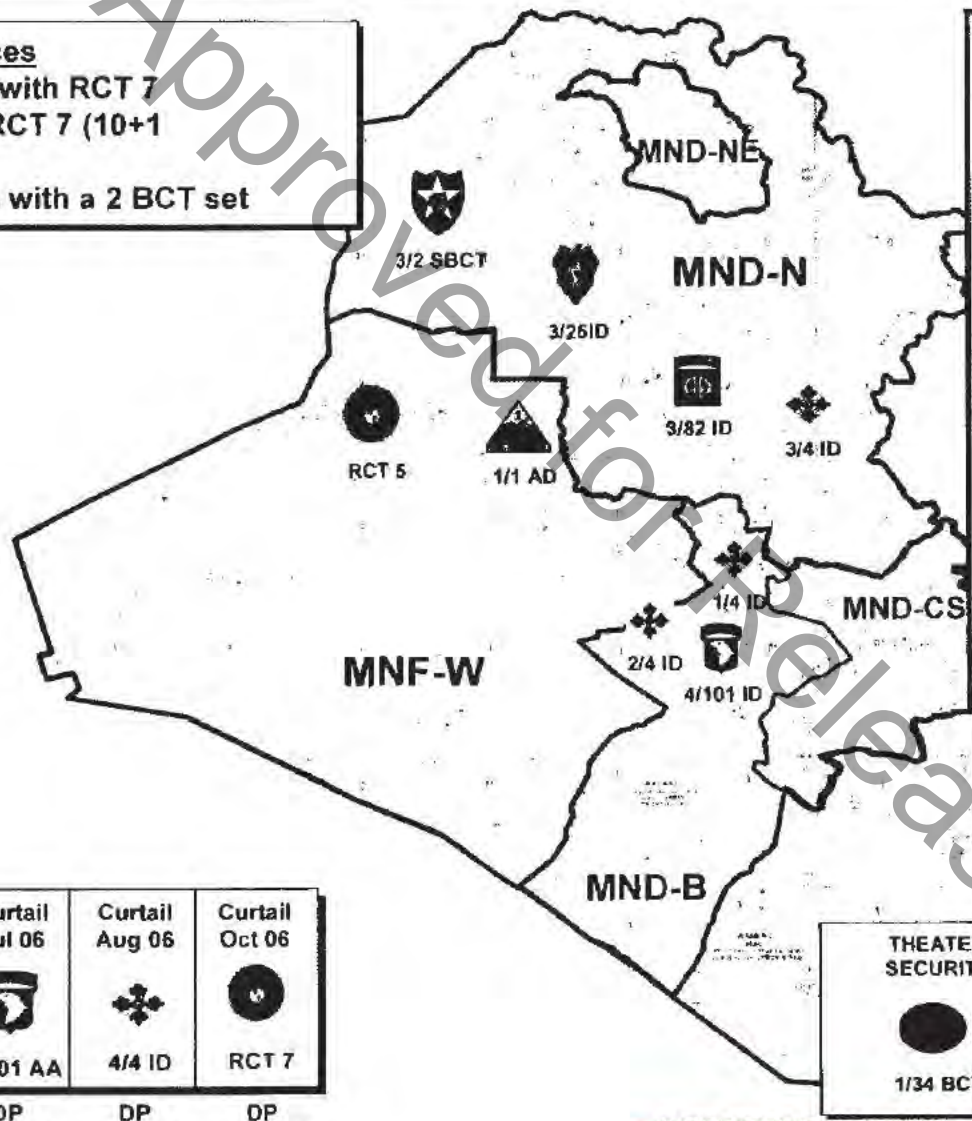
COA 1 "Baseline"- 10 + 1 BCT Set by OCT 06

Final US BCT Set in October 2006

Sequence of Forces
- 1/1 AD realigns with RCT 7
- Curtailment of RCT 7 (10+1 BCT Set)
- MNF-W realigns with a 2 BCT set



Risk
- Threat: 7.6 % of AIF attacks in this battlespace; 32.7% running aggregate for this COA (24 attacks per day).
- Seams & Gaps: Fallujah – Baghdad Corridor and North Ramadi Region
- TRA Level 2:
  - 2/1 IA – JUN 06 (+ 4 Months)
  - 3/1 IA – SEP 05 (+ 13 Months)
  - 4/1 IA - FEB 06 (+ 8 Months)
- Partnership: Creates a break after 8months of partnership, requires realignment within MNF-W.
- Transition Teams: Requires 5 additional Transition Teams (Submit RFF MAR 06)

Heavy PTDO Force
X
Remains at Homestation

Curtail Apr 06	Curtail May 06	Curtail Jul 06	Curtail Aug 06	Curtail Oct 06
1/10 MTN	2/28 ID	2/101 AA	4/4 ID	RCT 7
DP Feb 06	DP Mar 06	DP May 06	DP Jun 06	DP Aug 06

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COA 1 Projections IA Division/Brigade, Partnership and MiTT Requirements

(Based on DEC TRA data)

Projected 15 + 1 BCT Set

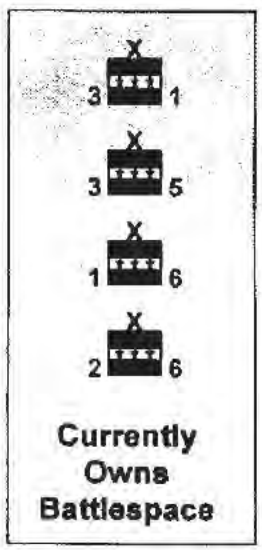
Projected 13 + 1 BCT Set

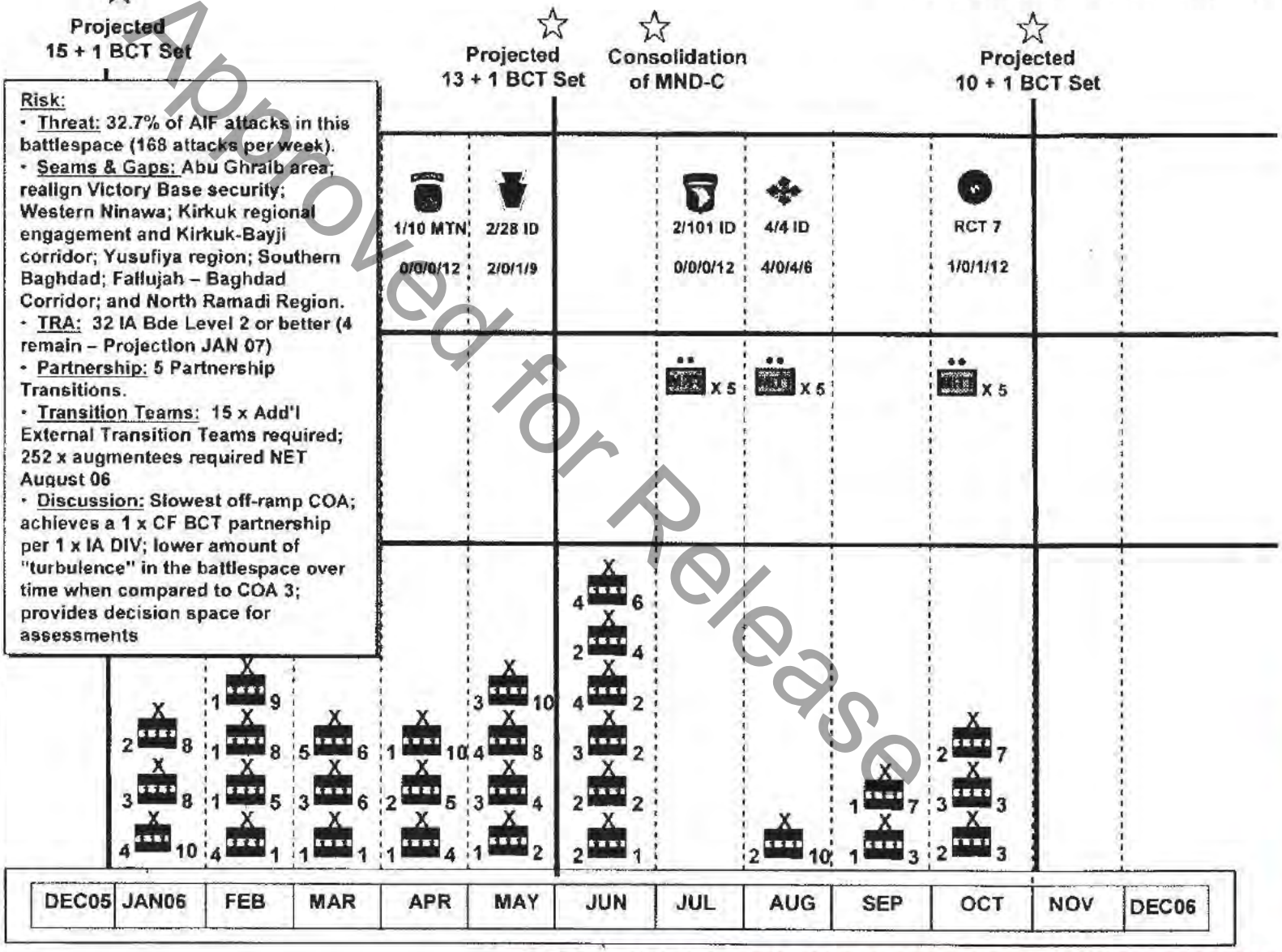
Consolidation of MND-C

Projected 10 + 1 BCT Set

Risk:

- Threat: 32.7% of AIF attacks in this battlespace (168 attacks per week).
- Seams & Gaps: Abu Ghraib area; realign Victory Base security; Western Ninawa; Kirkuk regional engagement and Kirkuk-Bayji corridor; Yusufiya region; Southern Baghdad; Fallujah – Baghdad Corridor; and North Ramadi Region.
- TRA: 32 IA Bde Level 2 or better (4 remain – Projection JAN 07)
- Partnership: 5 Partnership Transitions.
- Transition Teams: 15 x Add'l External Transition Teams required; 252 x augmentees required NET August 06
- Discussion: Slowest off-ramp COA; achieves a 1 x CF BCT partnership per 1 x IA DIV; lower amount of "turbulence" in the battlespace over time when compared to COA 3; provides decision space for assessments





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COA 1 Endstate Conditions

Threat:

- No known sanctuary in AOR (can operate at squad level with moderate risk anywhere).
- No change in attack trends over 4-5 month period in 6 key provinces; no significant attacks on infrastructure.
- AQIZ defeated; minimal evidence of FF flow from Syria.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; decreasing trends for a 4-5 month period.
- Syria provides improved coordination/support to GWOT.
- 1.4b, 1.4d assessed as minimal.

Security:

- 24 of 32 (75%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 14 of 18 (75%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- MOD and MOI demonstrate significant capability to cooperate and integrate COIN operations; to include intelligence sharing.
- MOD and MOI National Logistics systems established, achieving TRA Level 3.

Governance/Economic:

- Provincial government empowered to coordinate resources and support national policy.
- National government demonstrates 4-5 months of improve capability in providing essential services.
- Downward trend in unemployment.
- Rule of law institutions show significant progress; all detainee operations transitioned to GOI.
- MOD and MOI achieves TRA Level 1 (able to develop, coordinate, and implement national policy without coalition support); 50% of key ministries achieve TRA Level 2.

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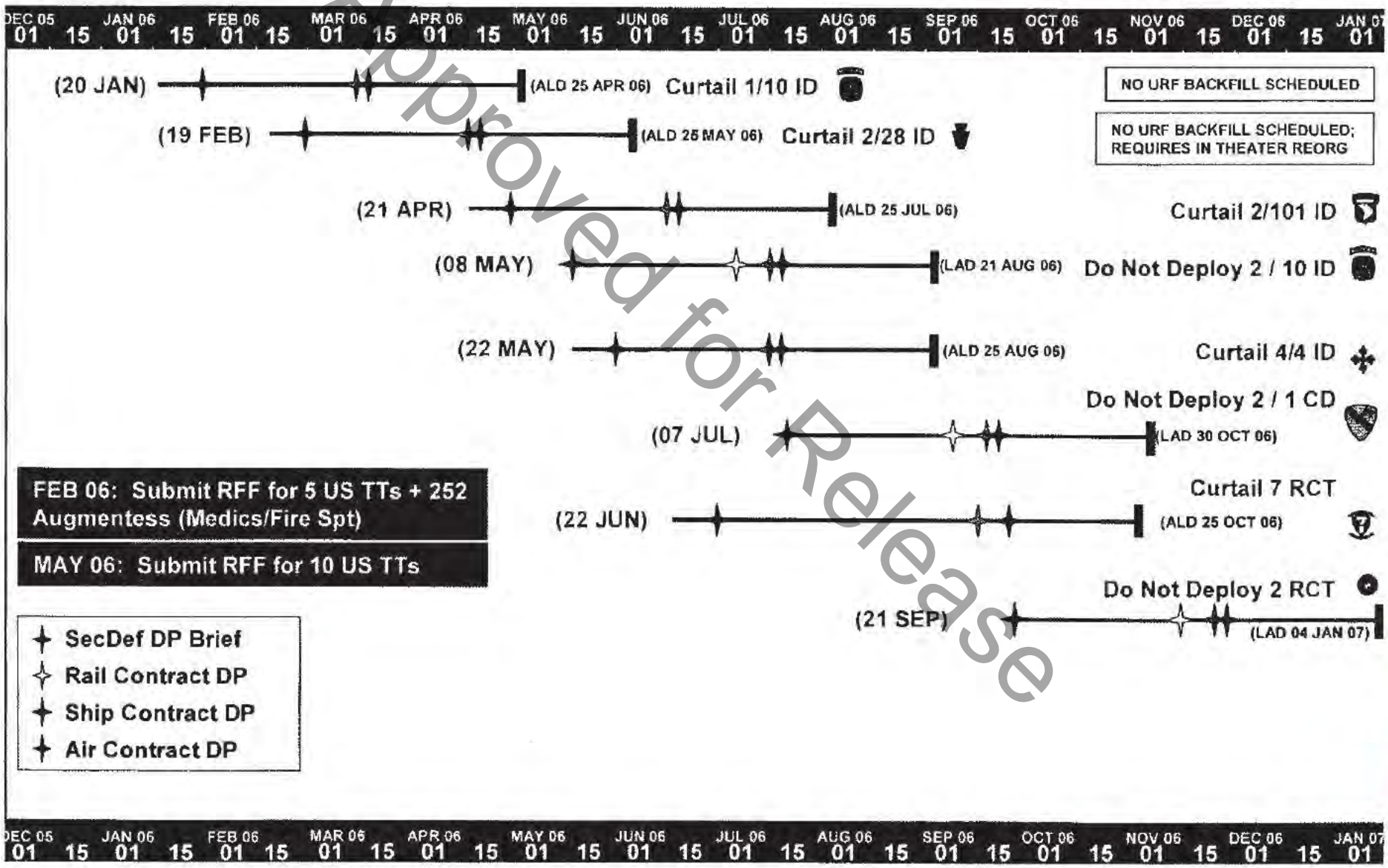
COA 1: "Baseline" Off Ramp Decision Timeline



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COA 2 "Stretch"
8 + 1 BCT Set by DEC 06

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USCENTCOM Chief of Staff
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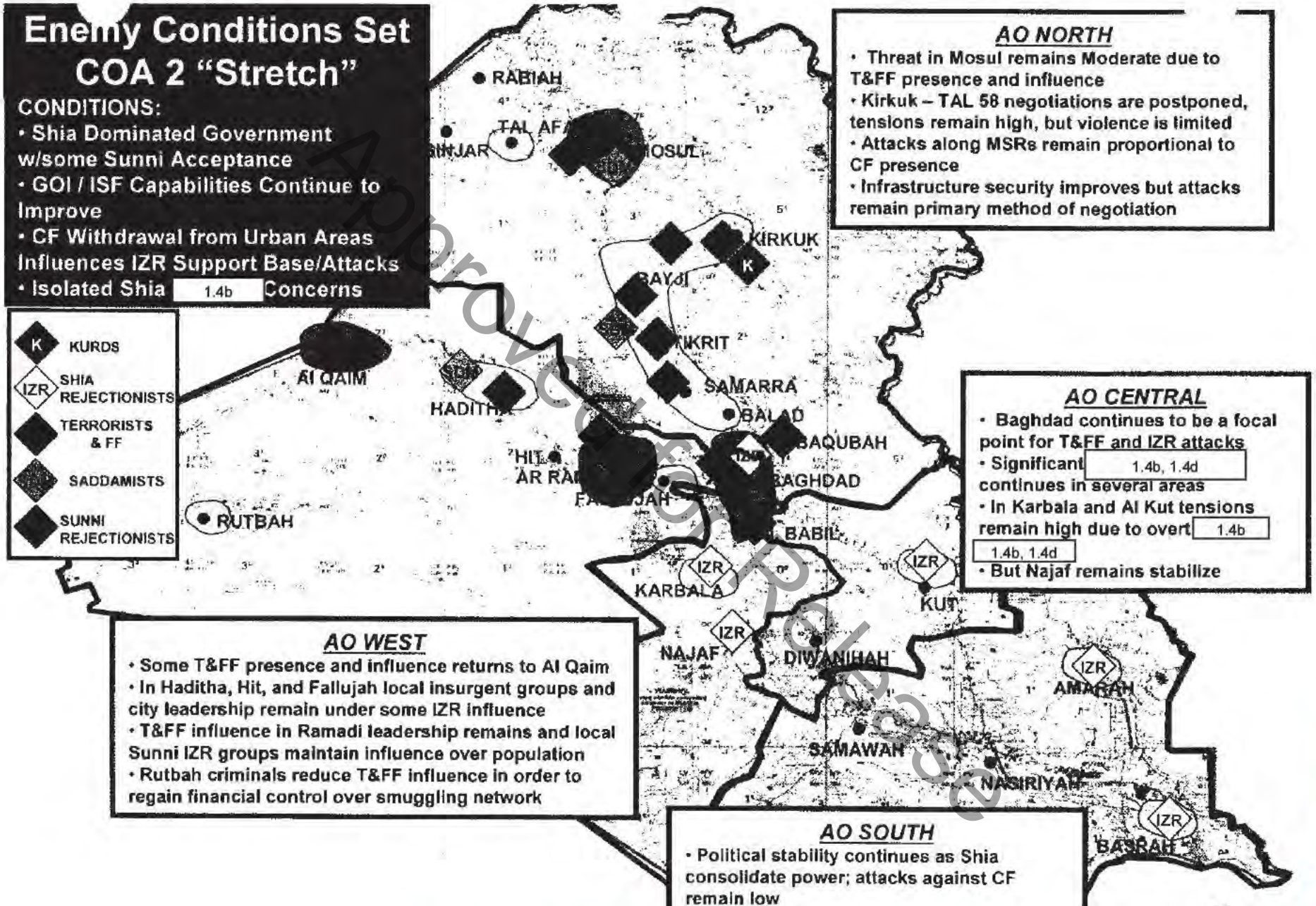
Enemy Conditions Set COA 2 "Stretch"

CONDITIONS:

- Shia Dominated Government w/some Sunni Acceptance
- GOI / ISF Capabilities Continue to Improve
- CF Withdrawal from Urban Areas Influences IZR Support Base/Attacks
- Isolated Shia 1.4b Concerns



AO NORTH

- Threat in Mosul remains Moderate due to T&FF presence and influence
- Kirkuk – TAL 58 negotiations are postponed, tensions remain high, but violence is limited
- Attacks along MSRs remain proportional to CF presence
- Infrastructure security improves but attacks remain primary method of negotiation

AO CENTRAL

- Baghdad continues to be a focal point for T&FF and IZR attacks
- Significant 1.4b, 1.4d continues in several areas
- In Karbala and Al Kut tensions remain high due to overt 1.4b 1.4b, 1.4d
- But Najaf remains stabilize

AO WEST

- Some T&FF presence and influence returns to Al Qaim
- In Haditha, Hit, and Fallujah local insurgent groups and city leadership remain under some IZR influence
- T&FF influence in Ramadi leadership remains and local Sunni IZR groups maintain influence over population
- Rutbah criminals reduce T&FF influence in order to regain financial control over smuggling network

AO SOUTH

- Political stability continues as Shia consolidate power; attacks against CF remain low

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COA 2 Initial Conditions

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Threat:

- No known sanctuary in AOR (can operate at squad level with moderate risk anywhere).
- No change in attack trends over 6 month period in 6 key provinces; no significant attacks on infrastructure.
- AQIZ defeated; minimal evidence of FF flow from Syria.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; decreasing trends for a 6 month period.
- Syria provides improved coordination/support to GWOT.
- 1.4b, 1.4d assessed as minimal.

Security:

- 26 of 32 (80%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 15 of 18 (80%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- MOD and MOI demonstrate significant capability to cooperate and integrate COIN operations; to include intelligence sharing.
- MOD and MOI National Logistics systems established, achieving TRA Level 3.

Governance/Economic:

- Provincial government empowered to coordinate resources and support national policy.
- National government demonstrates 6 months of improve capability in providing essential services.
- Downward trend in unemployment.
- Rule of law institutions show significant progress; all detainee operations transitioned to GOI.
- MOD and MOI achieves TRA Level 1 (able to develop, coordinate, and implement national policy without coalition support); 50% of key ministries achieve TRA Level 2.

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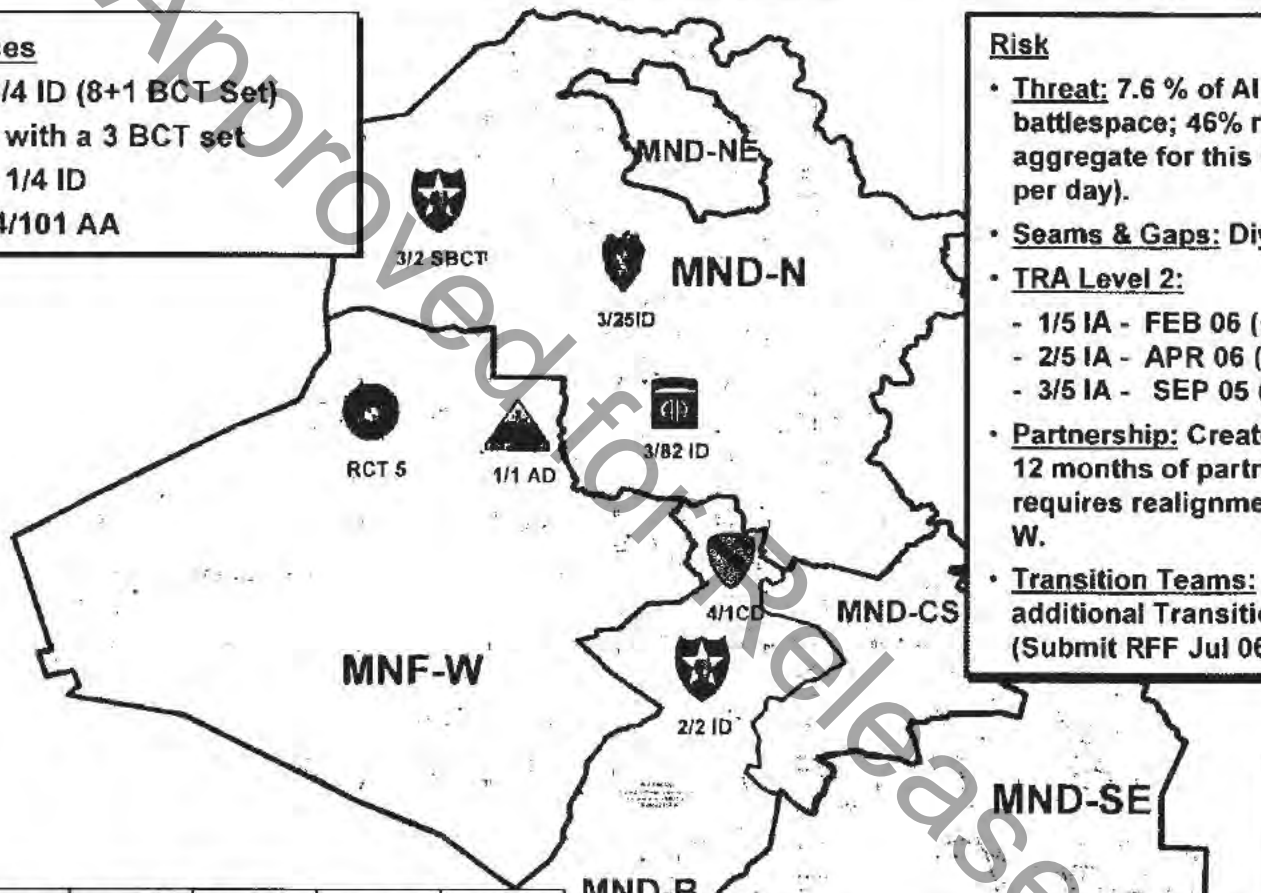
COA 2 "Stretch"- 8 + 1 BCT Set by DEC 06

Final US BCT Set in December 06

Sequence of Forces

- Curtailment of 3/4 ID (8+1 BCT Set)
- MND-N realigns with a 3 BCT set
- 4/1 CD replaces 1/4 ID
- 2/2 ID replaces 4/101 AA



Risk

- **Threat:** 7.6 % of AIF attacks in this battlespace; 46% running aggregate for this COA (34 attacks per day).
- **Seams & Gaps:** Diyala Provinces
- **TRA Level 2:**
  - 1/5 IA - FEB 06 (+ 10 Months)
  - 2/5 IA - APR 06 (+ 8 Months)
  - 3/5 IA - SEP 05 (+ 15 Months)
- **Partnership:** Creates a break after 12 months of partnership, requires realignment within MNF-W.
- **Transition Teams:** Requires 5 additional Transition Teams (Submit RFF Jul 06)

Heavy PTDO Force

X

Remains at Homestation

THEATER SECURITY

1/34 BCT

Curtail Apr 06	Curtail May 06	Curtail Jul 06	Curtail Aug 06	Curtail Oct 06	Curtail Nov 06	Curtail Dec 06
1/10 MTN	2/28 ID	2/101 AA	4/4 ID	RCT 7	2/4 ID	3/4 ID
DP Feb 06	DP Mar 06	DP May 06	DP Jun 06	DP Aug 06	DP Sep 06	DP Oct 06

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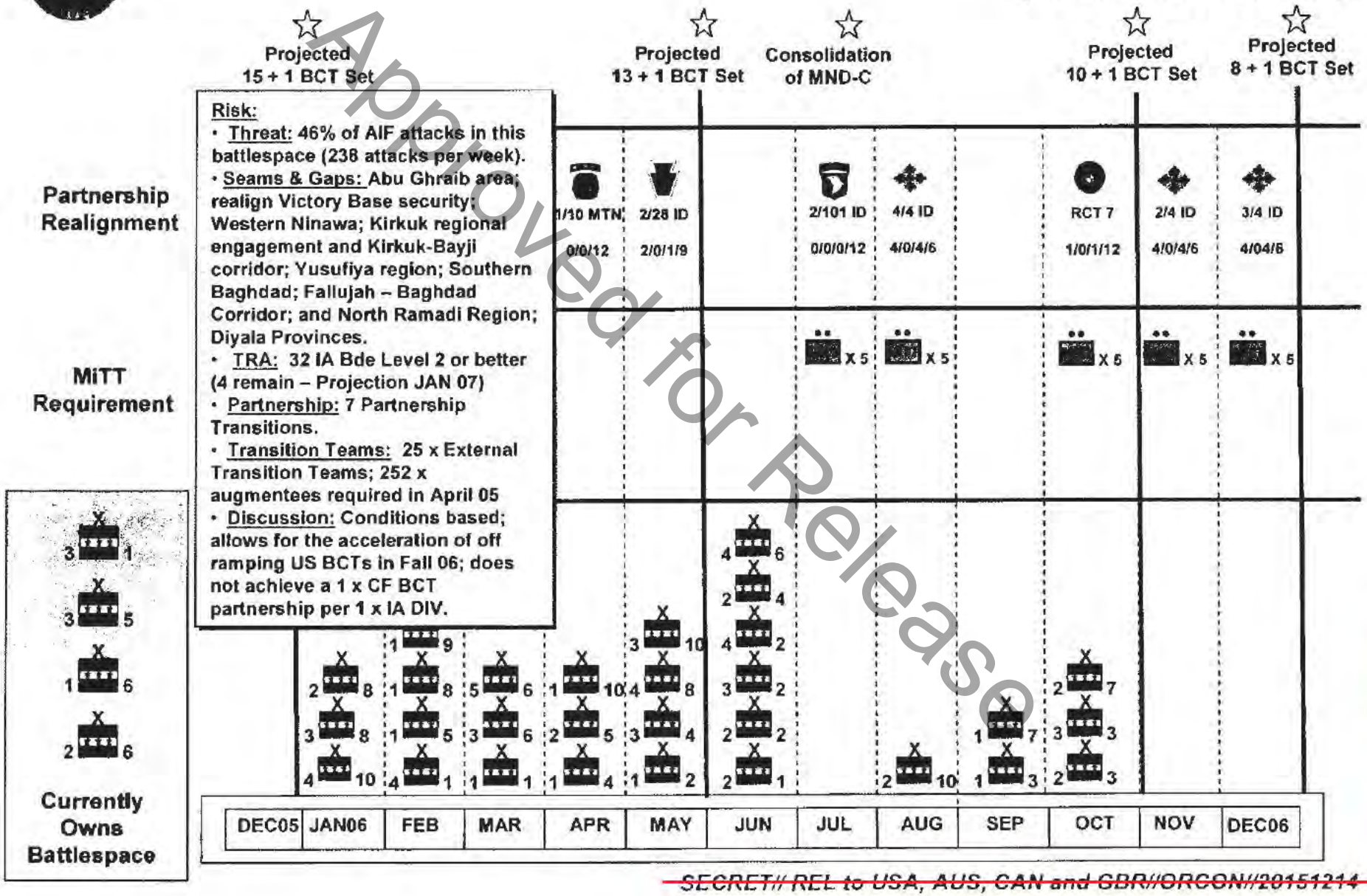
COA 2 Projections IA Division/Brigade, Partnership and MiTT Requirements

(Based on DEC TRA data)



Risk:

- **Threat:** 46% of AIF attacks in this battlespace (238 attacks per week).
- **Seams & Gaps:** Abu Ghraib area; realign Victory Base security; Western Ninawa; Kirkuk regional engagement and Kirkuk-Bayji corridor; Yusufiya region; Southern Baghdad; Fallujah – Baghdad Corridor; and North Ramadi Region; Diyala Provinces.
- **TRA:** 32 IA Bde Level 2 or better (4 remain – Projection JAN 07)
- **Partnership:** 7 Partnership Transitions.
- **Transition Teams:** 25 x External Transition Teams; 252 x augmentees required in April 05
- **Discussion:** Conditions based; allows for the acceleration of off ramping US BCTs in Fall 06; does not achieve a 1 x CF BCT partnership per 1 x IA DIV.

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COA 2 Endstate Conditions

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Threat:

- No known sanctuary in AOR (can operate at squad level with moderate risk anywhere).
- No change in attack trends over 6 month period in 6 key provinces; no significant attacks on infrastructure.
- AQIZ defeated; minimal evidence of FF flow from Syria.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; decreasing trends for a 6 month period.
- Syria provides improved coordination/support to GWOT.
- 1.4b, 1.4d assessed as minimal.

Security:

- 29-32 of 32 (90-100%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 16 of 18 (90%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- MOD and MOI demonstrate significant capability to cooperate and integrate COIN operations; to include intelligence sharing.
- MOD and MOI National Logistics systems established and projected to achieve TRA Level 2 by the end of 2006.

Governance/Economic:

- Provincial government empowered to coordinate resources and support national policy.
- National government demonstrates 6 months of improve capability in providing essential services.
- Downward trend in unemployment.
- Rule of law institutions show significant progress; all detention operations transitioned to GOI.
- MOD and MOI achieves TRA Level 1 (able to develop, coordinate, and implement national policy without coalition support); 50% of key ministries achieve TRA Level 2.

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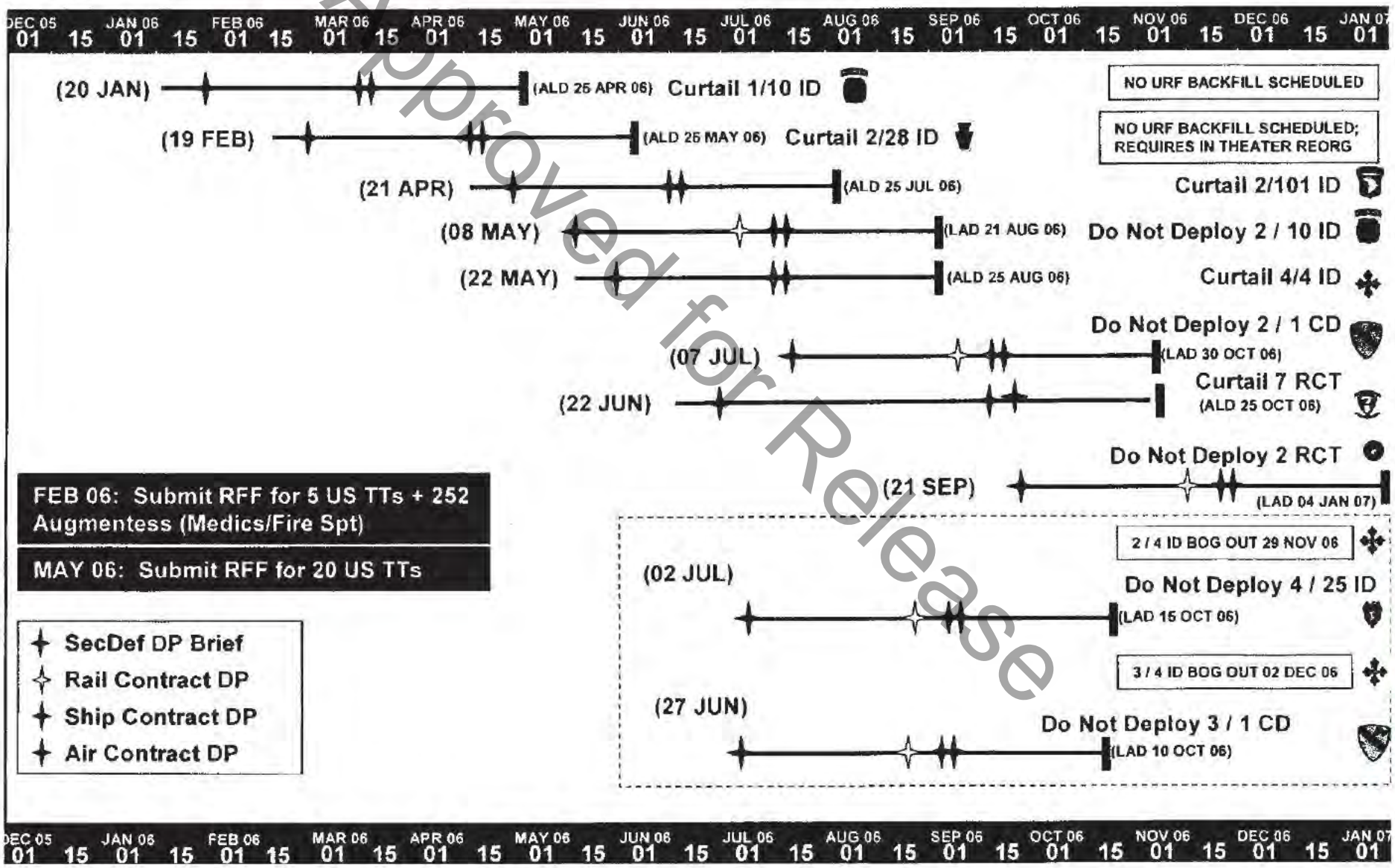
COA 2: "Stretch" Offramp Decision Timeline



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COA 3 "Exploitation"
8+1 BCT Set by SEP 06

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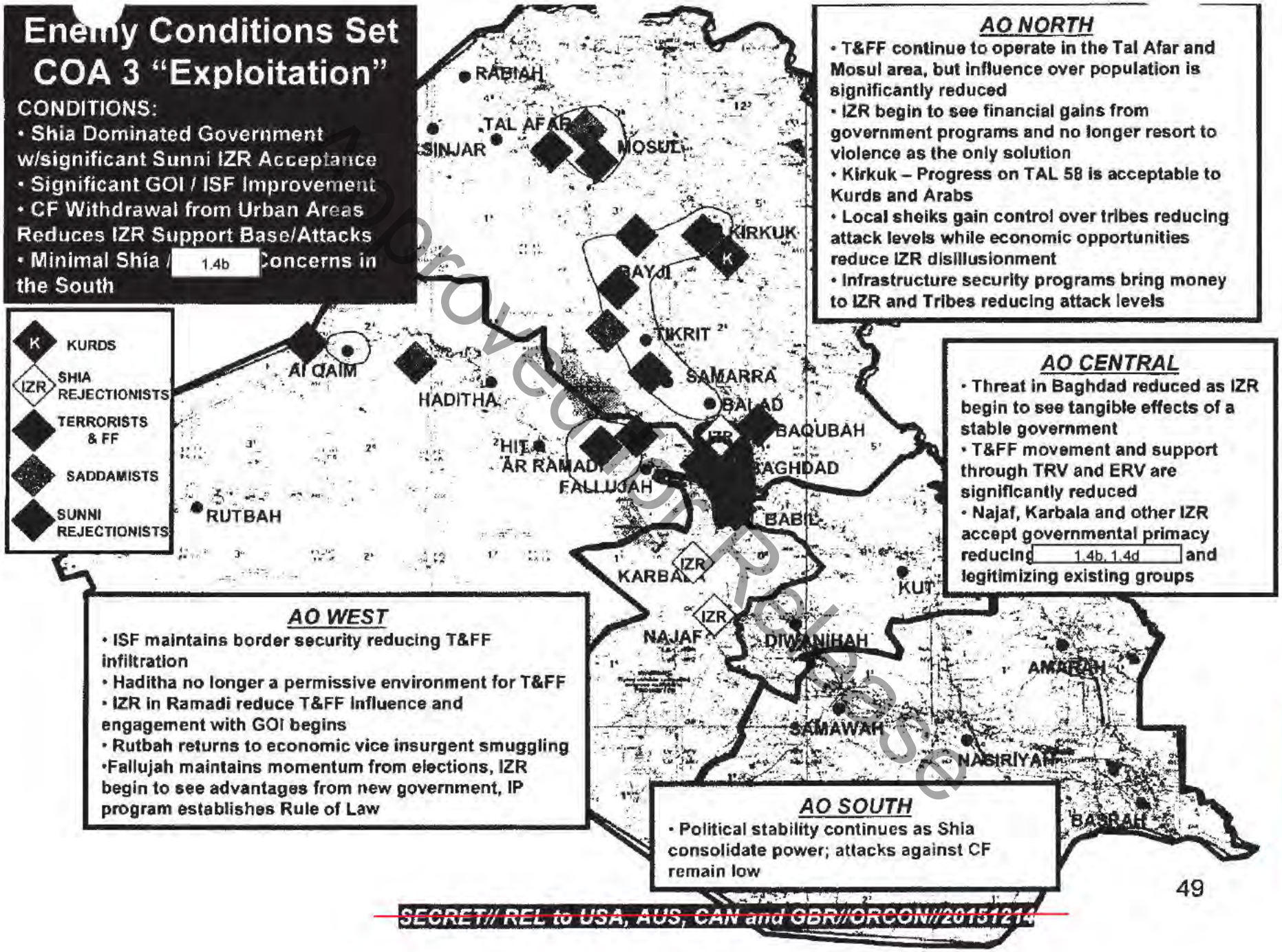
Enemy Conditions Set COA 3 "Exploitation"

CONDITIONS:

- Shia Dominated Government w/significant Sunni IZR Acceptance
- Significant GOI / ISF Improvement
- CF Withdrawal from Urban Areas Reduces IZR Support Base/Attacks
- Minimal Shia / 1.4b Concerns in the South



AO NORTH

- T&FF continue to operate in the Tal Afar and Mosul area, but influence over population is significantly reduced
- IZR begin to see financial gains from government programs and no longer resort to violence as the only solution
- Kirkuk – Progress on TAL 58 is acceptable to Kurds and Arabs
- Local sheiks gain control over tribes reducing attack levels while economic opportunities reduce IZR disillusionment
- Infrastructure security programs bring money to IZR and Tribes reducing attack levels

AO CENTRAL

- Threat in Baghdad reduced as IZR begin to see tangible effects of a stable government
- T&FF movement and support through TRV and ERV are significantly reduced
- Najaf, Karbala and other IZR accept governmental primacy reducing 1.4b, 1.4d and legitimizing existing groups

AO WEST

- ISF maintains border security reducing T&FF infiltration
- Haditha no longer a permissive environment for T&FF
- IZR in Ramadi reduce T&FF influence and engagement with GOI begins
- Rutbah returns to economic vice insurgent smuggling
- Fallujah maintains momentum from elections, IZR begin to see advantages from new government, IP program establishes Rule of Law

AO SOUTH

- Political stability continues as Shia consolidate power; attacks against CF remain low

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~~SECRET// REL to USA, AUS, CAN and GBR//ORCON//20151214~~

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Declassified on: 201505

COA 3 Initial Conditions

Threat:

- No known sanctuary in AOR (can operate at squad level with moderate risk anywhere).
- No change in attack trends over 4-5 month period in 6 key provinces.
- A measurable decrease in FF flow across the Syrian border for a 90 day period.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; no increase in trends over 4-5 month period.
- Tacit support to T&FF from Syria does not increase.
- 1.4b, 1.4d by transiting funds and MOIS into Iraq.

Security:

- 24 of 32 (75%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 14 of 18 (75%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- Formal agreement for MOD and MOI roles/missions (Joint MOU signed).
- MOD and MOI capable of managing/funding current sustainment contracts.

Governance/Economic:

- Provincial government able to cooperate/coordinate with National Ministries.
- National government able to sustain current essential services.
- No significant increase in unemployment.
- Rule of law institutions show some limited progress.
- MOD and MOI achieves TRA Level 2 (able to develop, coordinate, and implement national policy with coalition support).

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COA 3 "Exploitation"– 8+1 BCT Set by SEP 06

Final US BCT Set in September 2006

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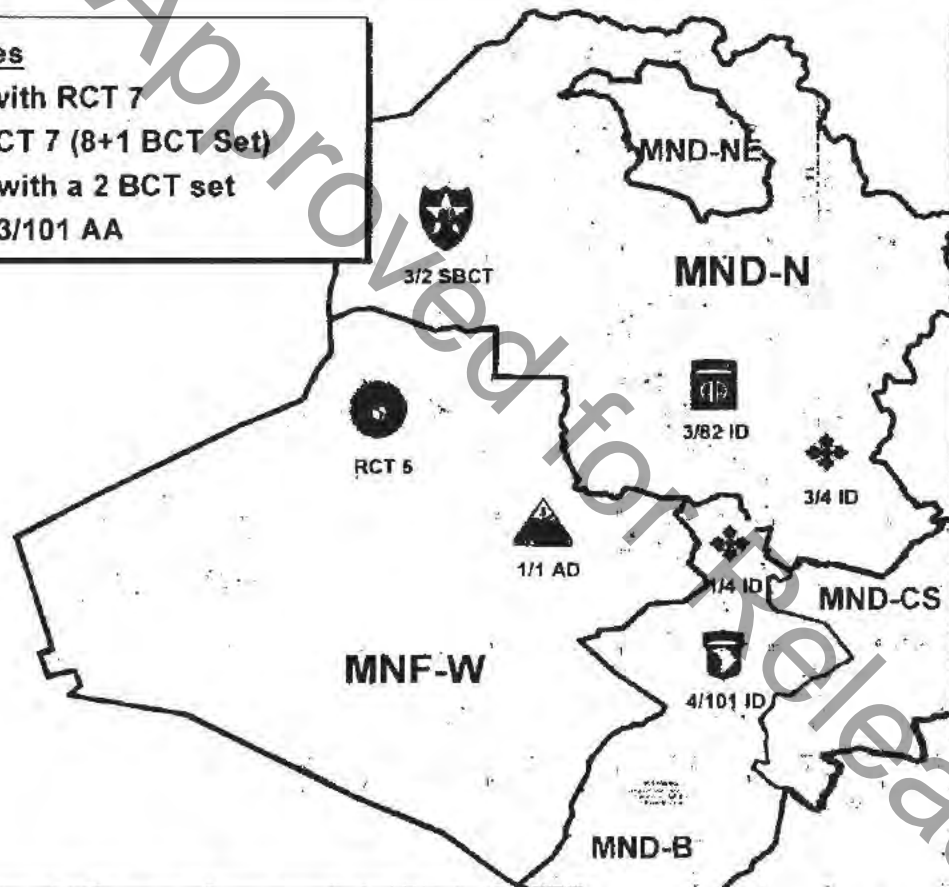
Sequence of Forces

- 1/1 AD realigns with RCT 7
- Curtailment of RCT 7 (8+1 BCT Set)
- MNF-W realigns with a 2 BCT set
- 3/82 ID replaces 3/101 AA



Risk

- **Threat:** 7.6 % of AIF attacks in this battlespace; 46.8% running aggregate for this COA (34 attacks per day).
- **Seams & Gaps:** Fallujah – Baghdad Corridor and North Ramadi Region
- **TRA Level 2:**
  - 2/1 IA - JUN 06 (+ 3 Months)
  - 3/1 IA - SEP 05 (+ 12 Months)
  - 4/1 IA - FEB 06 (+ 7 Months)
- **Partnership:** Creates a break after 7 months of partnership, requires realignment within MNF-W.
- **Transition Teams:** Requires 5 additional Transition Teams (Submit RFF MAR 06)

Curtail Feb 06	Curtail Apr 06	Curtail May 06	Curtail Jun 06	Curtail Jul 06	Curtail Aug 06	Curtail Sep 06
2/28 ID	1/10 MTN	4/101 AA	1/101 AA	2/4 ID	4/4 ID	RCT 7
DP Dec 05	DP Feb 06	DP Mar 06	DP Apr 06	DP May 06	DP Jun 06	DP Jul 06

THEATER SECURITY

1/34 BCT

Heavy PTDO Force

X

Remains at Homestation

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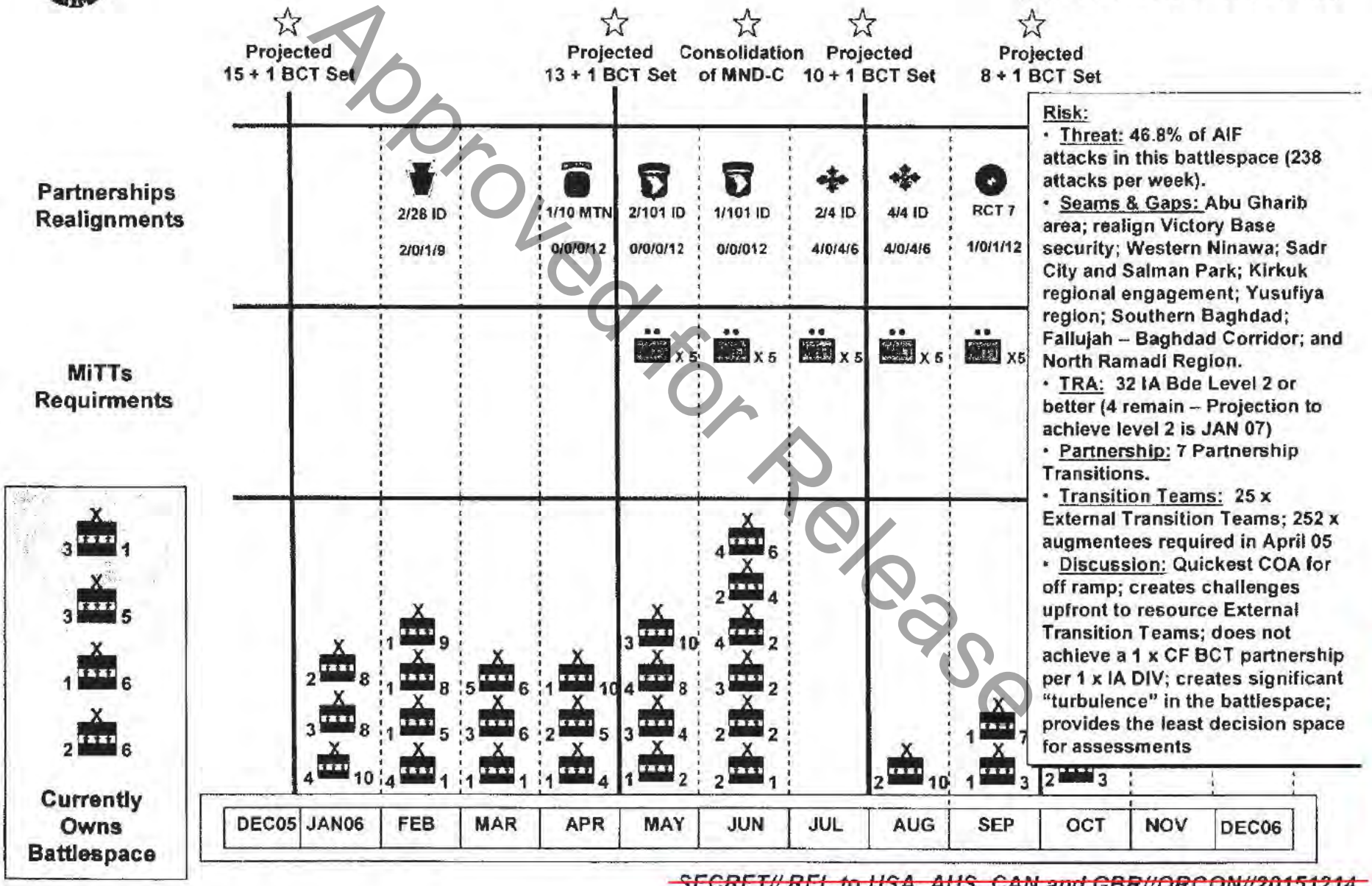
Declassified on: 201505

COA 3 Projections IA Division/Brigade, Partnership and MiTT Requirements

(Based on DEC TRA data)



Risk:

- **Threat:** 46.8% of AIF attacks in this battlespace (238 attacks per week).
- **Seams & Gaps:** Abu Gharib area; realign Victory Base security; Western Ninawa; Sadr City and Salman Park; Kirkuk regional engagement; Yusufiya region; Southern Baghdad; Fallujah – Baghdad Corridor; and North Ramadi Region.
- **TRA:** 32 IA Bde Level 2 or better (4 remain – Projection to achieve level 2 is JAN 07)
- **Partnership:** 7 Partnership Transitions.
- **Transition Teams:** 25 x External Transition Teams; 252 x augmentees required in April 05
- **Discussion:** Quickest COA for off ramp; creates challenges upfront to resource External Transition Teams; does not achieve a 1 x CF BCT partnership per 1 x IA DIV; creates significant "turbulence" in the battlespace; provides the least decision space for assessments

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COA 3 Endstate Conditions

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Threat:

- No known sanctuary in AOR (can operate at squad level with minimal risk anywhere).
- A measurable decrease in attack trends over a 6 month period in 6 key provinces; no significant attacks on infrastructure.
- AQIZ defeated; minimal evidence of FF flow from Syria.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; decreasing trends for a 6 month period.
- Syria provides improved coordination/support to GWOT.
- 1.4b, 1.4d assessed as minimal.

Security:

- 29-32 of 32 (90-100%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 16 of 18 (90%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- MOD and MOI demonstrate significant capability to cooperate and integrate COIN operations; to include intelligence sharing.
- MOD and MOI National Logistics systems established and projected to achieve TRA Level 2 by the end of 2006.

Governance/Economic:

- Provincial government empowered to coordinate resources and support national policy.
- National government demonstrates 6 months of improve capability in providing essential services.
- Downward trend in unemployment.
- Rule of law institutions show significant progress; all detention operations transitioned to GOI.
- MOD and MOI achieves TRA Level 1 (able to develop, coordinate, and implement national policy without coalition support); 50% of key ministries achieve TRA Level 2.

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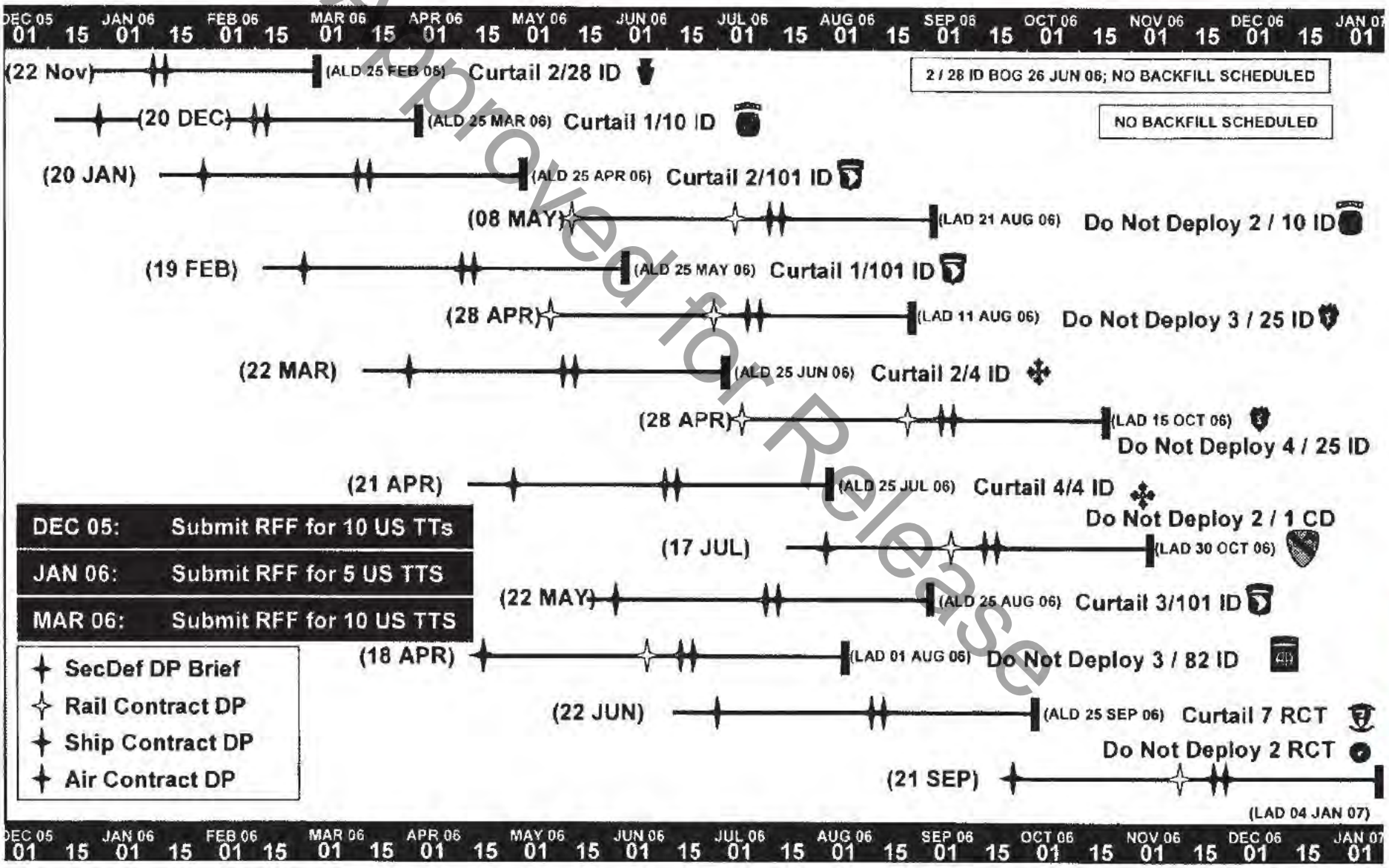
~~SECRE .EL to USA, AUS, CAN and GBR//ORCON//20151.~~

COA 3: "Exploitation" Offramp Decision Timeline



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Enabler Analysis

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Enabler Analysis (as of 25 NOV 05)

Note 1: PAX delta based on 100% MTOE Authorized and projected Transformation / Modularity MTOEs

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	15 MNVR + 1 CF TO 9 MNVR + 1 PTDO		9 MNVR + 1 PTDO TO 7 MNVR + 1 PTDO		15 MNVR + 1 CF TO 7 MNVR + 1 PTDO	
	Rotation 05-07 to 06-08 PAX Delta		Rotation 06-08 to 07-09 PAX Delta		Rotation 05-07 to 07-09 PAX Delta	
MANEUVER	Brigades:	-18890	Brigades:	-7470	Brigades:	-26360
	Transition Teams:	206	Transition Teams:	0	Transition Teams:	206
	Aviation:	0	Aviation:	-3113	Aviation:	-3113
	Convoy Security COs:	0	Convoy Security COs:	0	Convoy Security COs:	0
		-18684		-10583		-29267
COMBAT SUPPORT	Fire Support:	-60	Fire Support:	-101	Fire Support:	-161
	CBRN:	0	CBRN:	0	CBRN:	0
	Engineers:	-642	Engineers:	-971	Engineers:	-1613
	Military Intelligence:	0	Military Intelligence:	0	Military Intelligence:	0
	Military Police:	0	Military Police:	0	Military Police:	0
	Signal:	-755	Signal:	-728	Signal:	-1483
	Information Operations:	0	Information Operations:	0	Information Operations:	0
	Civil Affairs:	16	Civil Affairs:	-274	Civil Affairs:	-258
	Psychological Operations:	-82	Psychological Operations:	-28	Psychological Operations:	-110
	Public Affairs:	42	Public Affairs:	21	Public Affairs:	63
		-1481		-2081		-3562
COMBAT SERVICE SUPPORT	Adjutant General:	-209	Adjutant General:	-193	Adjutant General:	-402
	Finance:	-51	Finance:	48	Finance:	-3
	Corps Support:	637	Corps Support:	0	Corps Support:	637
	Quartermaster:	139	Quartermaster:	0	Quartermaster:	139
	Transportation:	0	Transportation:	0	Transportation:	0
	Ordnance (Ammo & Maint):	112	Ordnance (Ammo & Maint):	0	Ordnance (Ammo & Maint):	112
	Ordnance (EOD):	176	Ordnance (EOD):	46	Ordnance (EOD):	222
	Medical Services:	11	Medical Services:	0	Medical Services:	11
		815		-99		716
HEADQUARTERS	RAOCs:	0	RAOCs:	75	RAOCs:	75
TOTALS		-19,350		-12,688		-32,038

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Transition Teams

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US External TT Requirements

	RFF 510	COA 1	COA 2	COA 3
MiTT	88	252 pax required*		
MTR MiTT	7			
Log MiTT	3			
BTT	27			
SPTT	38			
ITT	2			
BDU	8			
BSU	9			
PTT	►	No additional Teams; Just 252 pax		
TOTAL	182			

TT Assumptions (25 teams available):
- 20 TTs can be remissioned based on IA TRA data (JUN 06)
- 5 TTs remissioned from 3/9 IA FORGEN delay (NLT JUN 06)
- US will not backfill in the event of coalition TT curtailment

Additional External TT requirements if assumptions not valid:
- COA 1: 15 MiTTs (JUL06)
- COA 2: 25 MiTTs (JUL06)
- COA 3: 25 MiTTs (JUL06)

- *Requirement for 252 pax to replace the medic and FA augmentees from MNC-I (84 BDE and BN MiTTs) for all COAs
- No Change to IAG JMD requirement: 71 pax

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Air Power Requirements for 2006

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Air Power Requirements

10 BCT Set

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TRANSITION TEAMS IN BATTLESPACE

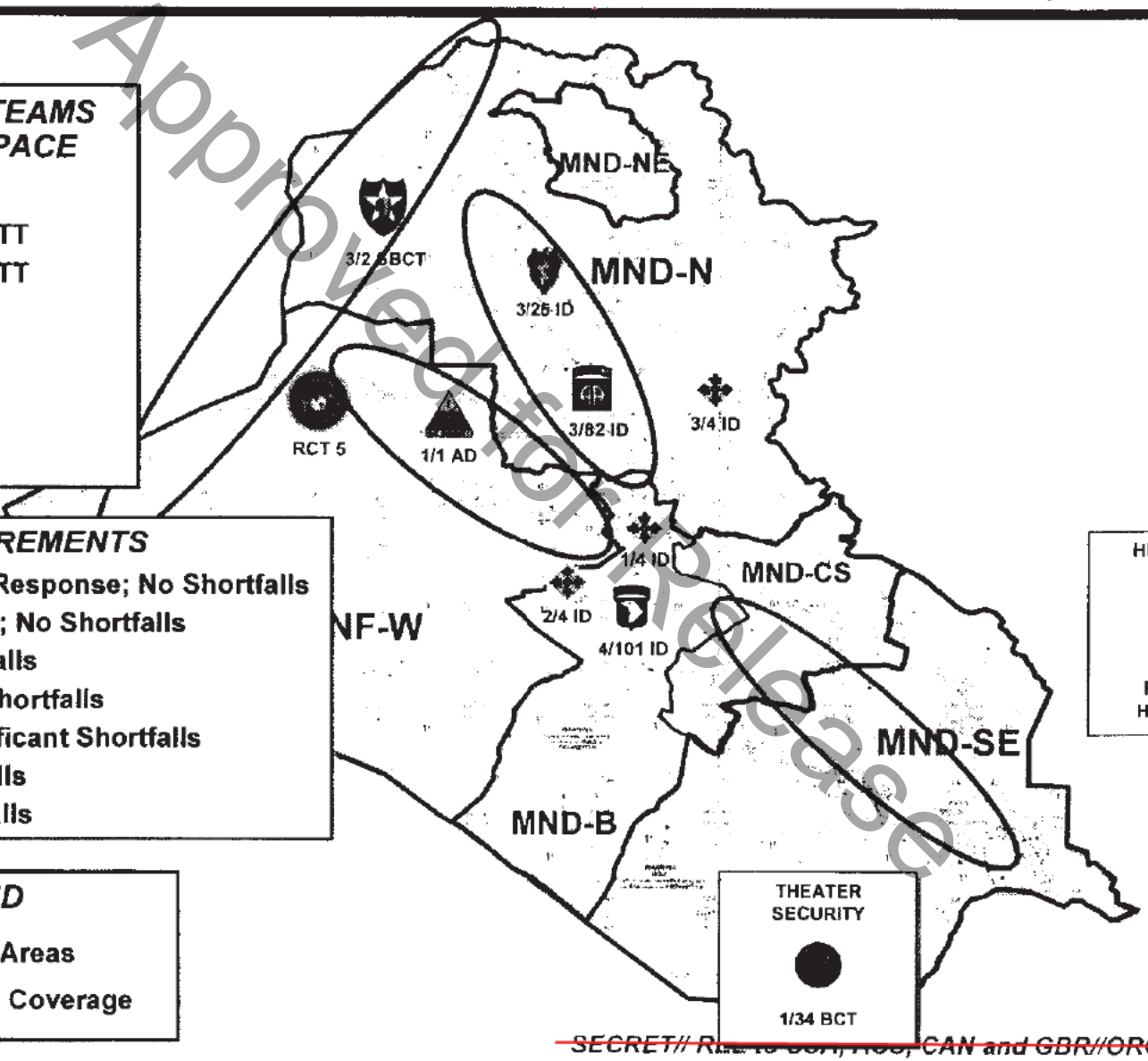
88 MiTT
7 MTR MiTT
3 LOG MiTT
8 BDU
9 BSU
6 SPTT
7 PTT
27 BTT

REQUIREMENTS

CAS – 15-min TIC Response; No Shortfalls
TACPs – 82 JTACs; No Shortfalls
EW – Some Shortfalls
ISR – Significant Shortfalls
Convoy C2 – Significant Shortfalls
Airlift – No Shortfalls
CSAR – No Shortfalls

LEGEND

ISR Focus Areas
Convoy C2 Coverage



HEAVY PTDO FORCE
X
Remains at Homestation

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Way Ahead

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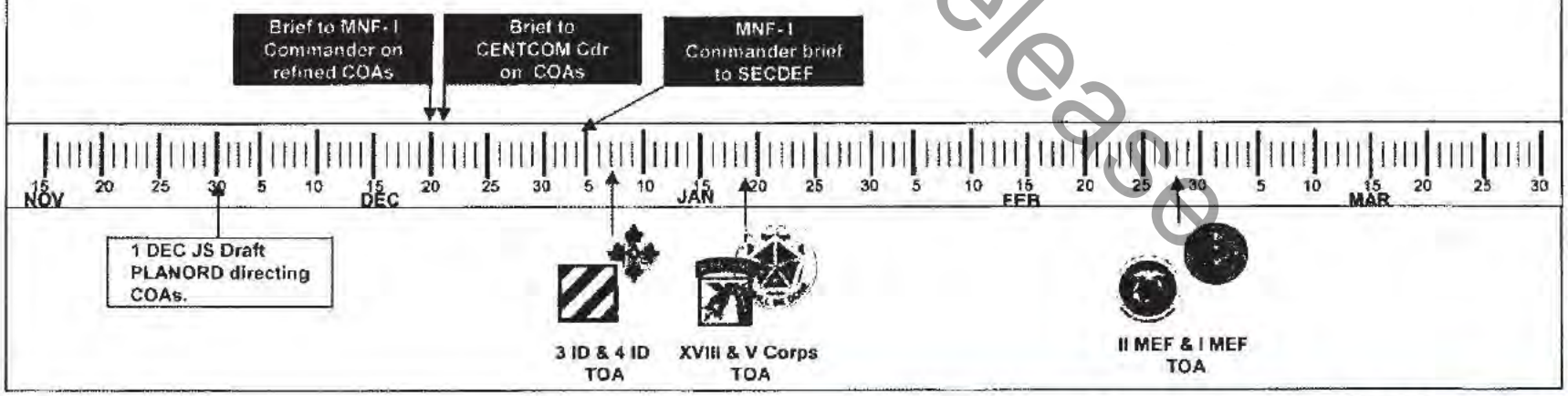
Actions:

- Continue coordination and provide input to MNF-I as required
- Continue refinement of COAs
- Brief MNF-I Commander on 20 DEC 05
- Brief CENTCOM Commander on 21 DEC 05
- Conduct MNC-I Force Structure Review 22 DEC 05
- Conduct IWS with MNF-I as required
- Brief to SECDEF o/a 5 JAN 06

Timeline:



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Questions

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Conditions

M JUN

- 13 | 10 | 8 Sept

- TSF
- OH MITTS BCKFLD
- 4 PJ
- 1/DIV by EO'06
- INSURG/VIOLENCE DOWN
- JUNE OUT OF CITIES

MND - N - 4
MNF - W - 2
MND - B - 3
TSF - 1

11

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"Posturing for the Long War"

Potential Courses of Action for the Drawdown of US Forces

(b)(3), (b)(6)

MNC-I C3 Force Generation

14 DEC 05

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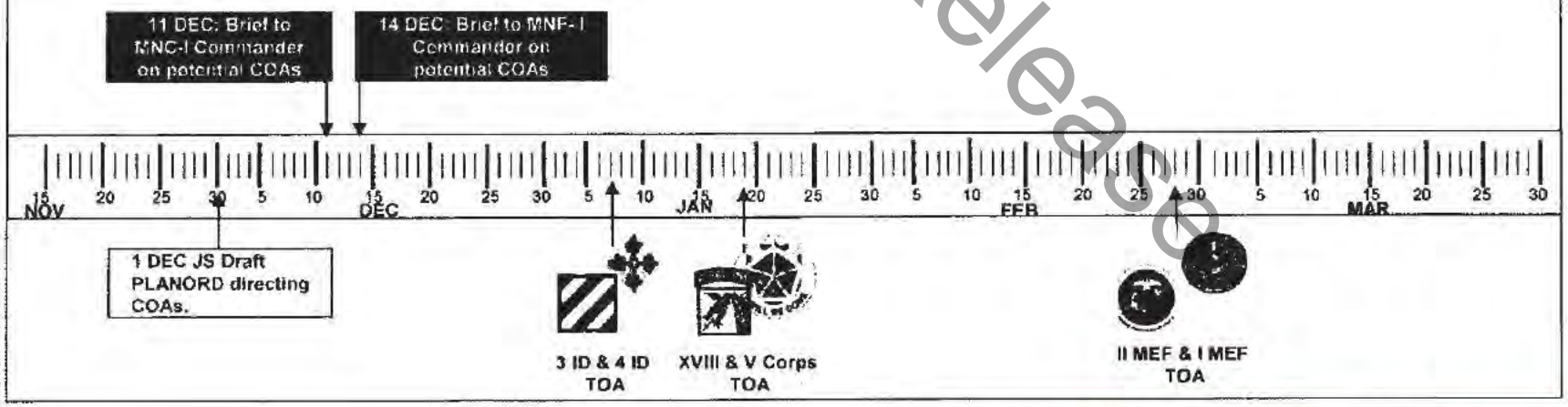
Background and Timeline

Problem Statement: Identify the risk associated with accelerating off ramp of US Forces.

Background:

- JS draft PLANORD (1 DEC 05) directs the development of COAs to reduce BCTs in Iraq
- SECDEF COAs: (1) reduce to 13 BCTs in Iraq NLT Mar 06; (2) reduce to 10 BCTs in Iraq NLT Jun 06 and (3) reduce to 8 BCTs in Iraq NLT Sep 06
- Develop other COAs for SECDEF consideration as well
- JS J3 suspense is 13 Dec 05; working with the CCJ3 to determine way forward
- MNC-I refined current planning to address PLANORD requirement

Timeline:



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Facts, Assumptions, Constraints and Issues

Facts

1. ~~US mid-term elections NOV 06.~~
2. Modified OIF 05-07 Force Rotation is 15 x BCTs in Iraq + 1 x BCT Call Forward.
3. JS approved OIF 06-08 Force Rotation is 14 x BCTs in Iraq + 1 x BCT PTDO.
4. Call Forward Force (2/1 AD) will remain in Kuwait as Theater Reserve until MAR 06.
5. US Force currently provide 92 x out-of-hide (OOH) Transition Teams; each BCT can provide up to 5 x OOH Transition Teams.
6. Off Ramp BCTs will depart the ITO with their OOH Transition Teams.
7. 95% of the AIF attacks occur in 6 provinces (Ninawa, Al Anbar, Baghdad, Salah ad Din, Diyala, and Al Tamim).

NOTE: "Do not deploy" BCTs identified in each COA can be remissioned to support PTDO rotations.

Assumptions

1. Insurgency will not grow post-December election period; sectarian violence will not destabilize Iraq.
2. AIF attacks will continue in the same battlespace (ERV, TRV, Baghdad to Baqubah, Tal Afar to Mosul, and Bayji to Kirkuk).
3. 1.4b will not provide a Division HQs after JUN 06; will required consolidation of MND-B and MND-CS = MND-Central.
4. UK Forces will continue to C2 MND-SE.
5. 1.4b Forces will continue to C2 MND-NE.
6. US Forces will retain Theater Security Brigade requirements regardless of off ramp COAs.
7. CJCS will support request for additional external Transition Teams.
8. GOI will not be fully seated until late Spring 06; assume some loss of momentum in building ministerial capacity to sustain ISF.
9. Iraqi Army will remain on glide path for force generation/assumption of battlespace per the DEC TRA projections.
10. Full Transition Team program required until tactical units achieve Level I; select IA BDEs/BNs begin to achieve Level I NET JUN 06.

Constraints

1. Estimate 6 month lead time required IOT source/deploy external Transition Teams.
2. Realignment of BCTs will require some disruption of OOH Transition Teams.
3. BOG extensions require SECDEF approval; invite media attention.
4. Significant requirements for security of PRTs will create delays and/or major modification to each COA.

Issues

1. Additional external sourced Transition Teams are required after MNC-I off ramps forces to 12 BCTs or less; MNC-I will also require 252 augmentees (Medics and Fire Supporters).
2. Rapid off ramping of BCTs will require MNC-I to relook how they support PRTs, P3s and Transition Teams.
3. BCT BDE HQs plus enablers can adequately partner with an Iraqi Division; less than a BCT partnership per IA Division is problematic.

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Transition Readiness Assessment

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Courses of Action

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Potential Courses of Action

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- COA 1 "Baseline" - 10 + 1 BCTs by ~~DEC~~ OCT 06
- COA 2 "Accelerated" - ~~10~~ 8 + 1 BCTs by ~~SEP~~ DEC 06
- COA 3 "Exploitation"- 8 + 1 BCTs by SEP 06

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COA 1 "Baseline"
10 + 1 BCT Set by DEC 06

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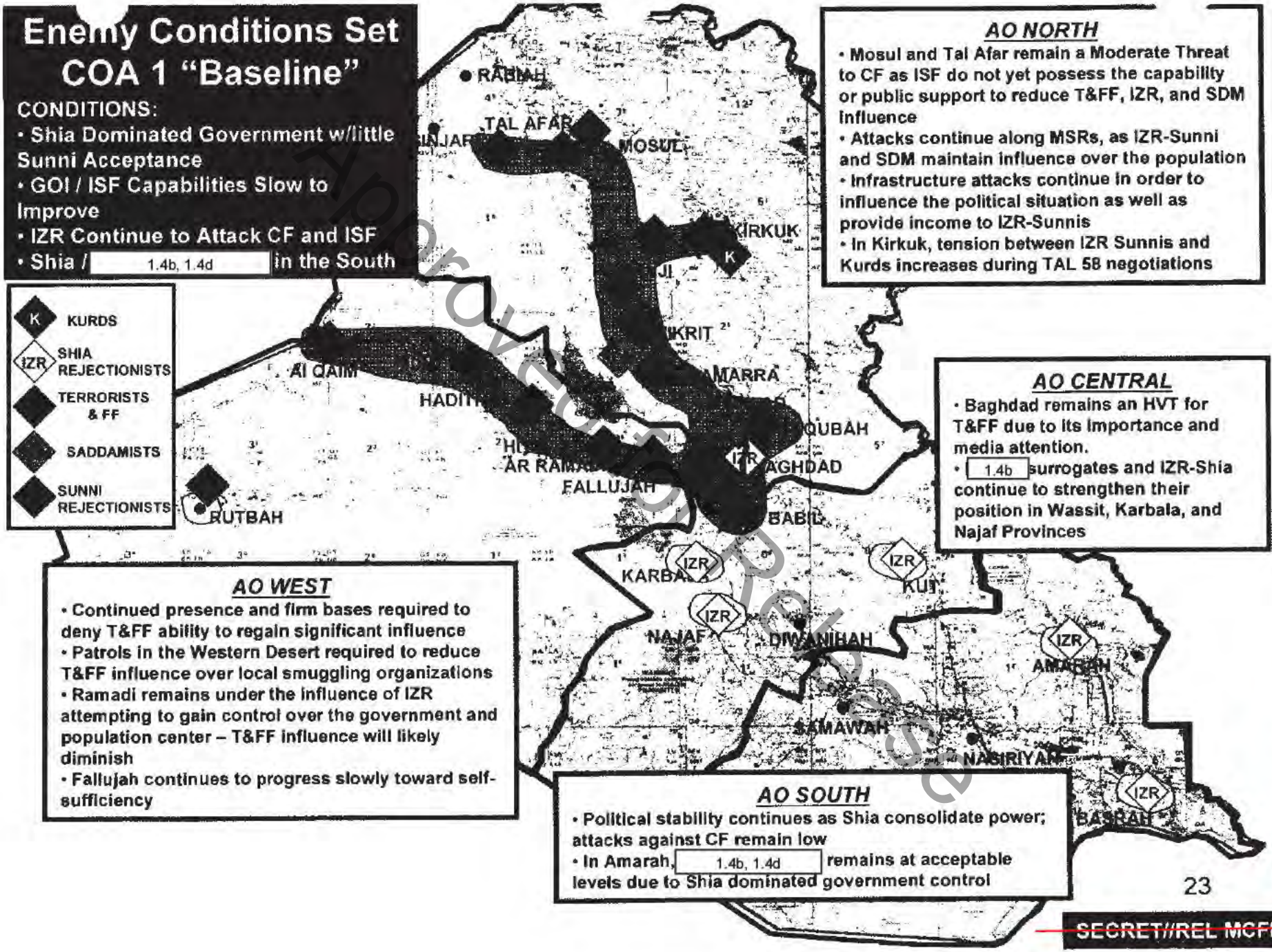
Enemy Conditions Set
COA 1 "Baseline"

CONDITIONS:

- Shia Dominated Government w/little Sunni Acceptance
- GOI / ISF Capabilities Slow to Improve
- IZR Continue to Attack CF and ISF
- Shia / 1.4b, 1.4d in the South



AO NORTH

- Mosul and Tal Afar remain a Moderate Threat to CF as ISF do not yet possess the capability or public support to reduce T&FF, IZR, and SDM influence
- Attacks continue along MSRs, as IZR-Sunni and SDM maintain influence over the population
- Infrastructure attacks continue in order to influence the political situation as well as provide income to IZR-Sunnis
- In Kirkuk, tension between IZR Sunnis and Kurds increases during TAL 58 negotiations

AO CENTRAL

- Baghdad remains an HVT for T&FF due to its importance and media attention.
- 1.4b surrogates and IZR-Shia continue to strengthen their position in Wassit, Karbala, and Najaf Provinces

AO WEST

- Continued presence and firm bases required to deny T&FF ability to regain significant influence
- Patrols in the Western Desert required to reduce T&FF influence over local smuggling organizations
- Ramadi remains under the influence of IZR attempting to gain control over the government and population center – T&FF influence will likely diminish
- Fallujah continues to progress slowly toward self-sufficiency

AO SOUTH

- Political stability continues as Shia consolidate power; attacks against CF remain low
- In Amarah, 1.4b, 1.4d remains at acceptable levels due to Shia dominated government control

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COA 1 Initial Conditions

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Threat:

- No known sanctuary in AOR (can operate at platoon level with moderate risk anywhere).
- No change in attack trends over 90 day period in 6 key provinces.
- No change in FF flow across Syrian border.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; no increase in trends over 90 days.
- Tacit support to T&FF from Syria does not increase.
- 1.4b, 1.4d e by transiting funds and MOIS into Iraq.

Security:

- 12 of 36 (33%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 6 of 18 (33%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- Formal agreement for MOD and MOI roles/missions (Joint MOU signed).
- MOD and MOI capable of managing/funding current sustainment contracts.

Governance/Economic:

- Provincial government able to cooperate/coordinate with National Ministries.
- National government able to sustain current essential services.
- No significant increase in unemployment.
- Rule of law institutions show some limited progress.
- MOD and MOI achieves TRA Level 2 (able to develop, coordinate, and implement national policy with coalition support).

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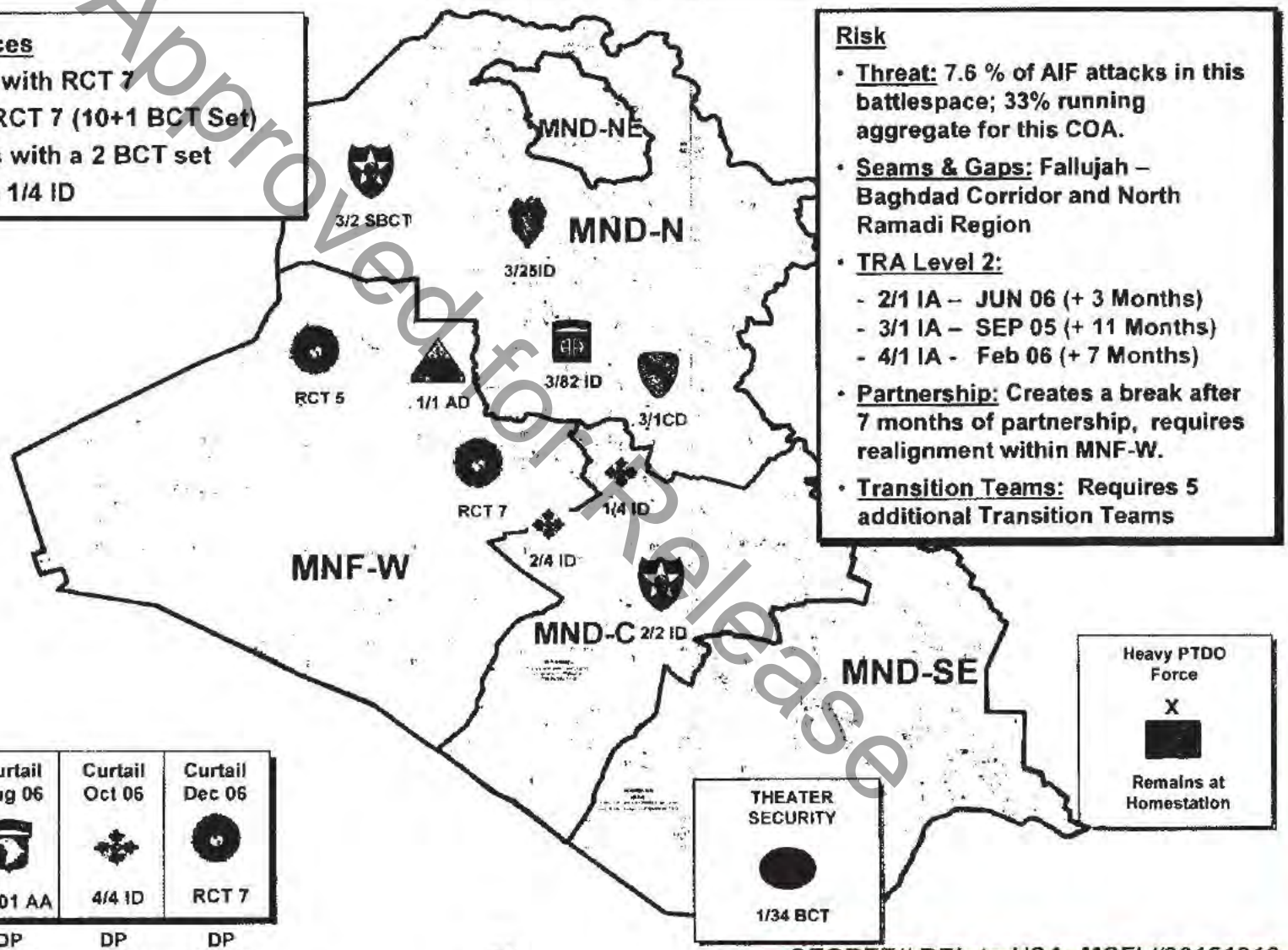
COA 1 "Baseline"- 10 + 1 BCT Set by DEC 06

Final Set in December 06

Sequence of Forces

- 1/1 AD realigns with RCT 7
- Curtailment of RCT 7 (10+1 BCT Set)
- MNF-W realigns with a 2 BCT set
- 4/1 CD replaces 1/4 ID



Risk

- **Threat:** 7.6 % of AIF attacks in this battlespace; 33% running aggregate for this COA.
- **Seams & Gaps:** Fallujah – Baghdad Corridor and North Ramadi Region
- **TRA Level 2:**
  - 2/1 IA – JUN 06 (+ 3 Months)
  - 3/1 IA – SEP 05 (+ 11 Months)
  - 4/1 IA - Feb 06 (+ 7 Months)
- **Partnership:** Creates a break after 7 months of partnership, requires realignment within MNF-W.
- **Transition Teams:** Requires 5 additional Transition Teams

Curtail Apr 06	BOG Jun 06	Curtail Aug 06	Curtail Oct 06	Curtail Dec 06
1/10 MTN	2/28 ID	2/101 AA	4/4 ID	RCT 7
DP Jun 06	DP Apr 06	DP Jun 06	DP Jul 06	DP Oct 06

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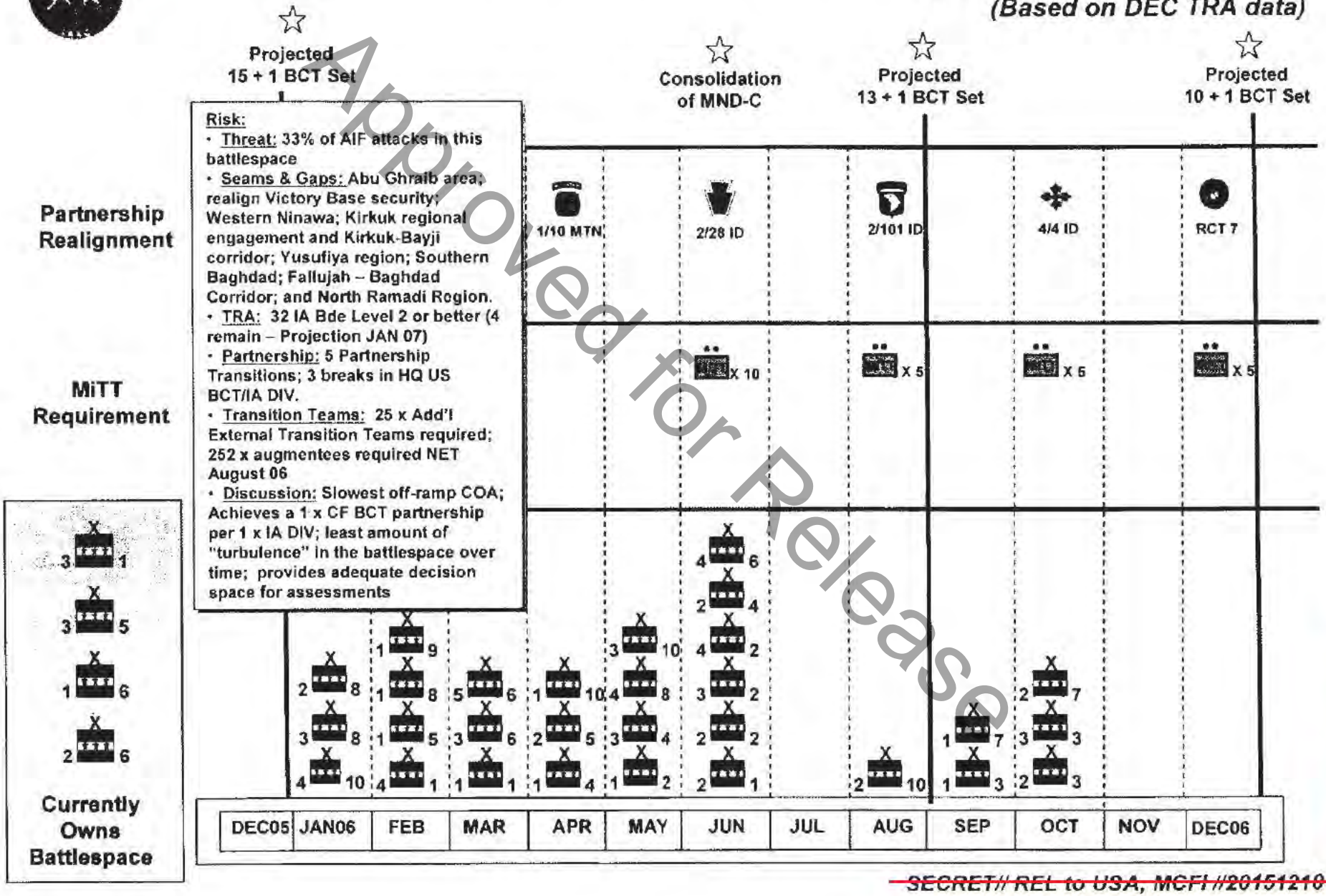
COA 1 Projections IA Division/Brigade, Partnership and MiTT Requirements

(Based on DEC TRA data)



Risk:

- Threat: 33% of AIF attacks in this battlespace
- Seams & Gaps: Abu Ghraib area; realign Victory Base security; Western Ninawa; Kirkuk regional engagement and Kirkuk-Bayji corridor; Yusufiya region; Southern Baghdad; Fallujah – Baghdad Corridor; and North Ramadi Region.
- TRA: 32 IA Bde Level 2 or better (4 remain – Projection JAN 07)
- Partnership: 5 Partnership Transitions; 3 breaks in HQ US BCT/IA DIV.
- Transition Teams: 25 x Add'l External Transition Teams required; 252 x augmentees required NET August 06
- Discussion: Slowest off-ramp COA; Achieves a 1 x CF BCT partnership per 1 x IA DIV; least amount of "turbulence" in the battlespace over time; provides adequate decision space for assessments

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COA 1 Endstate Conditions

Threat:

- No known sanctuary in AOR (can operate at squad level with moderate risk anywhere).
- No change in attack trends over 6 month period in 6 key provinces; no significant attacks on infrastructure.
- AQIZ defeated; minimal evidence of FF flow from Syria.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; decreasing trends for a 6 month period.
- Syria provides improved coordination/support to GWOT.
- 1.4b, 1.4d ssessed as minimal.

Security:

- 27 of 36 (75%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 12 of 18 (75%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- MOD and MOI demonstrate significant capability to cooperate and integrate COIN operations; to include intelligence sharing.
- MOD and MOI National Logistics systems established and achieve IOC.

Governance/Economic:

- Provincial government empowered to coordinate resources and support national policy.
- National government demonstrates 6 months of improve capability in providing essential services.
- Downward trend in unemployment.
- Rule of law institutions show significant progress; all detainee operations transitioned to GOI.
- MOD and MOI achieves TRA Level 1 (able to develop, coordinate, and implement national policy without coalition support); 50% of key ministries achieve TRA Level 2.

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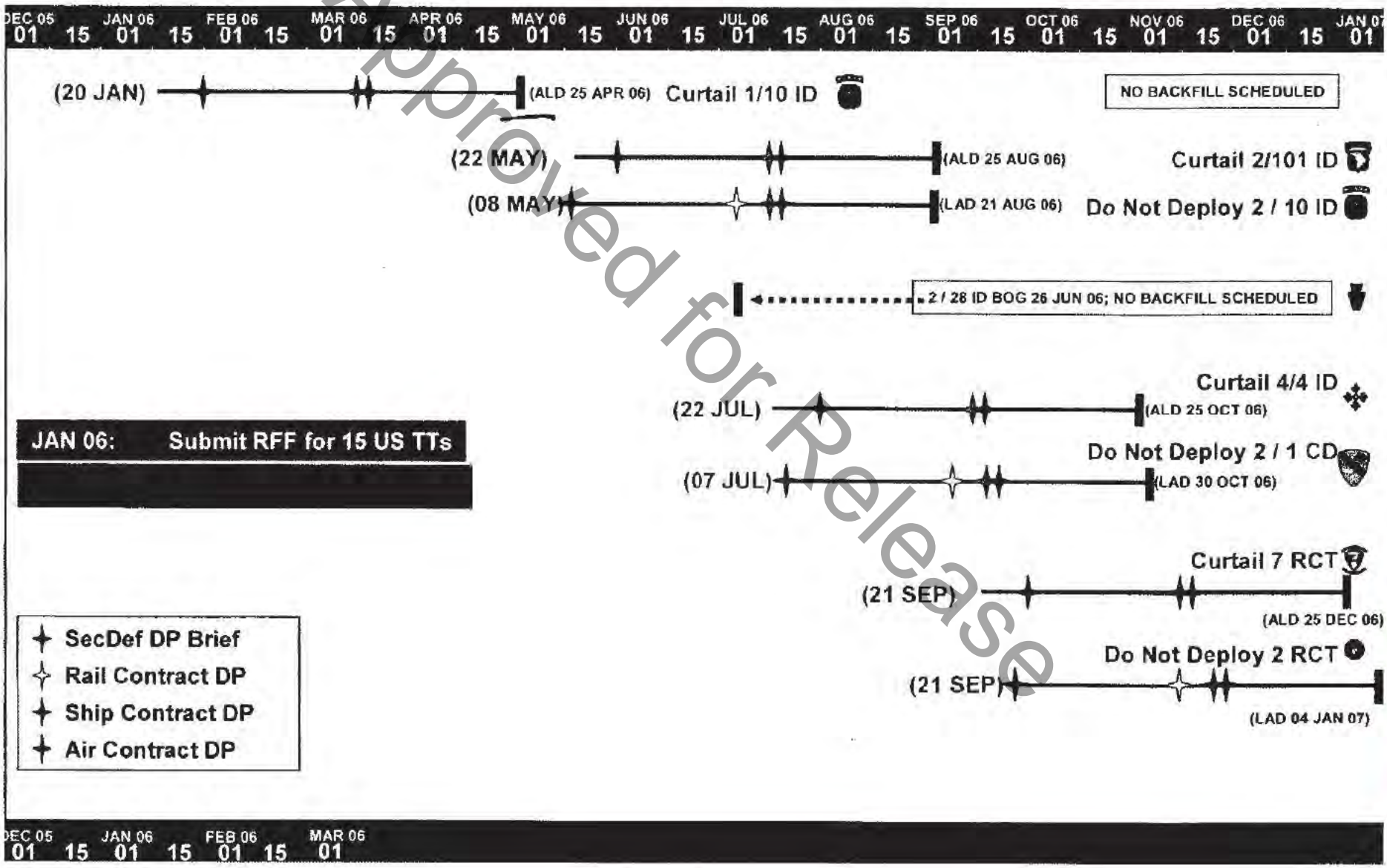
Declassified on: 201505

~~SECRET... REL to USA, MCFI //20151210~~

COA 1: "Baseline" Off Ramp Decision Timeline



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Declassified by: MG Michael X. Garrett, USCENTCOM Chief of Staff
Declassified on: 201505

COA 2 "Accelerated"
10 + 1 BCT Set by SEP 06

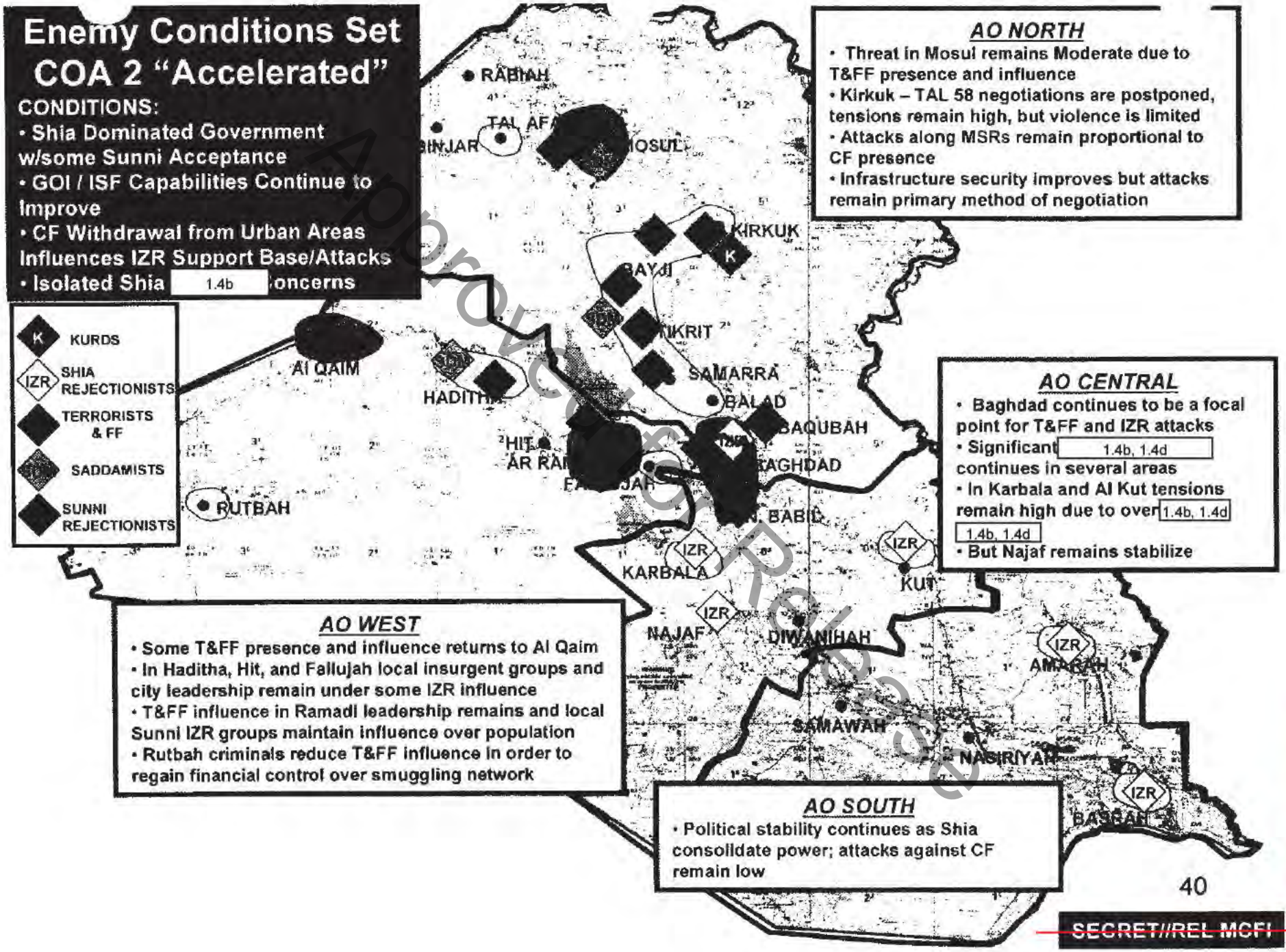
Approved for Release

Declassified by: MG Michael X. Garrett,
USCENTCOM Chief of Staff
Declassified on: 201505

Enemy Conditions Set COA 2 "Accelerated"

CONDITIONS:

- Shia Dominated Government w/some Sunni Acceptance
- GOI / ISF Capabilities Continue to Improve
- CF Withdrawal from Urban Areas Influences IZR Support Base/Attacks
- Isolated Shia [1.4b] concerns



AO NORTH

- Threat in Mosul remains Moderate due to T&FF presence and influence
- Kirkuk – TAL 58 negotiations are postponed, tensions remain high, but violence is limited
- Attacks along MSRs remain proportional to CF presence
- Infrastructure security improves but attacks remain primary method of negotiation

AO CENTRAL

- Baghdad continues to be a focal point for T&FF and IZR attacks
- Significant [1.4b, 1.4d] continues in several areas
- In Karbala and Al Kut tensions remain high due to over [1.4b, 1.4d] [1.4b, 1.4d]
- But Najaf remains stabilize

AO WEST

- Some T&FF presence and influence returns to Al Qaim
- In Haditha, Hit, and Fallujah local insurgent groups and city leadership remain under some IZR influence
- T&FF influence in Ramadi leadership remains and local Sunni IZR groups maintain influence over population
- Rutbah criminals reduce T&FF influence in order to regain financial control over smuggling network

AO SOUTH

- Political stability continues as Shia consolidate power; attacks against CF remain low

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COA 2 Initial Conditions

Threat:

- No known sanctuary in AOR (can operate at platoon level with moderate risk anywhere).
- No change in attack trends over 90 day period in 6 key provinces.
- No change in FF flow across Syrian border.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; no increase in trends over 90 days.
- Tacit support to T&FF from Syria does not increase.
- 1.4b, 1.4d by transiting funds and MOIS into Iraq.

Security:

- 18 of 36 (50%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 9 of 18 (50%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- Formal agreement for MOD and MOI roles/missions (Joint MOU signed).
- MOD and MOI capable of managing/funding current sustainment contracts.

Governance/Economic:

- Provincial government able to cooperate/coordinate with National Ministries.
- National government able to sustain current essential services.
- No significant increase in unemployment.
- Rule of law institutions show some limited progress.
- MOD and MOI achieves TRA Level 2 (able to develop, coordinate, and implement national policy with coalition support).

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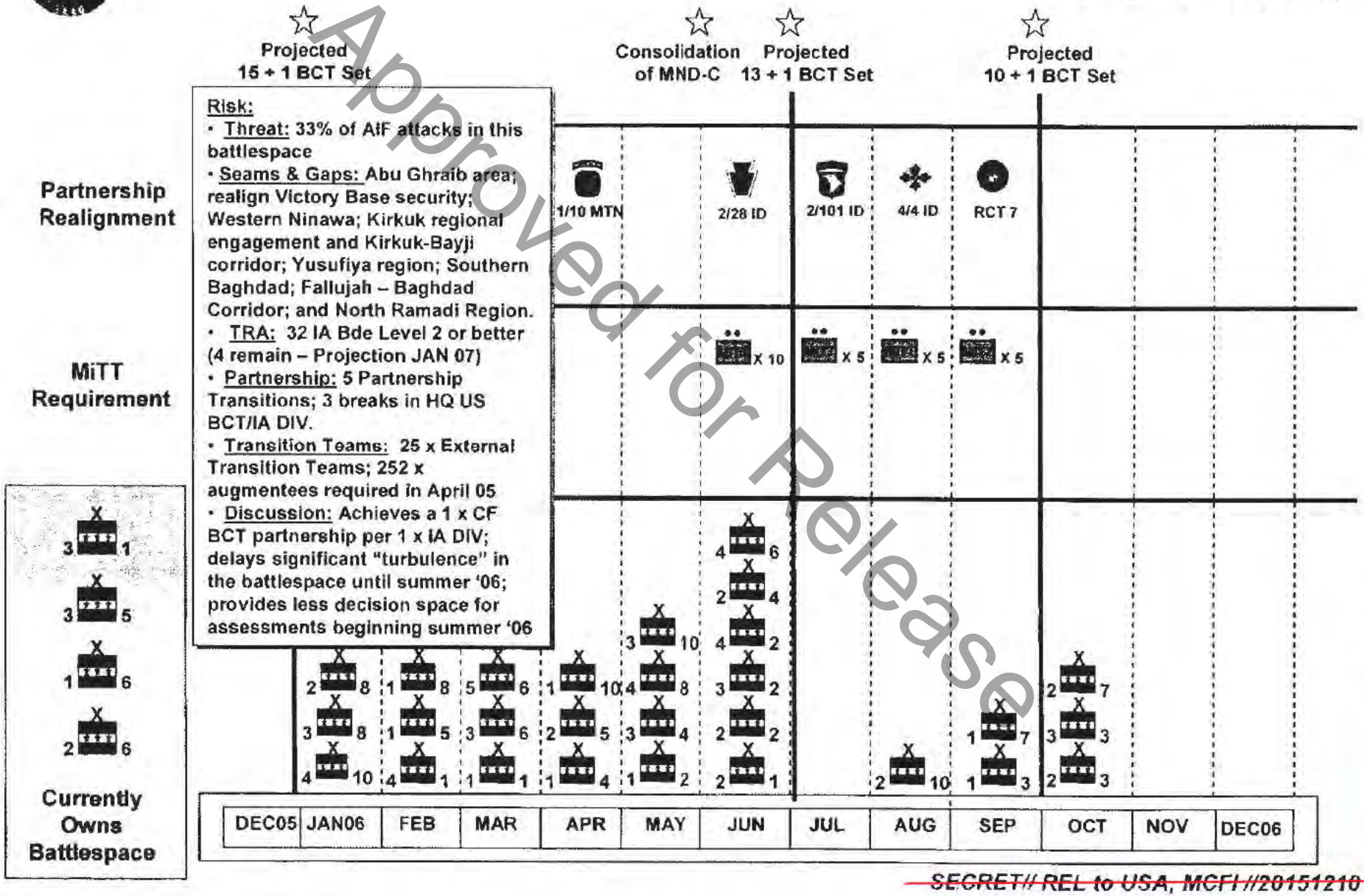
COA 2 Projections IA Division/Brigade, Partnership and MiTT Requirements

(Based on DEC TRA data)



Risk:

- Threat: 33% of AIF attacks in this battlespace
- Seams & Gaps: Abu Ghraib area; realign Victory Base security; Western Ninawa; Kirkuk regional engagement and Kirkuk-Bayji corridor; Yusufiya region; Southern Baghdad; Fallujah – Baghdad Corridor; and North Ramadi Region.
- TRA: 32 IA Bde Level 2 or better (4 remain – Projection JAN 07)
- Partnership: 5 Partnership Transitions; 3 breaks in HQ US BCT/IA DIV.
- Transition Teams: 25 x External Transition Teams; 252 x augmentees required in April 05
- Discussion: Achieves a 1 x CF BCT partnership per 1 x IA DIV; delays significant "turbulence" in the battlespace until summer '06; provides less decision space for assessments beginning summer '06

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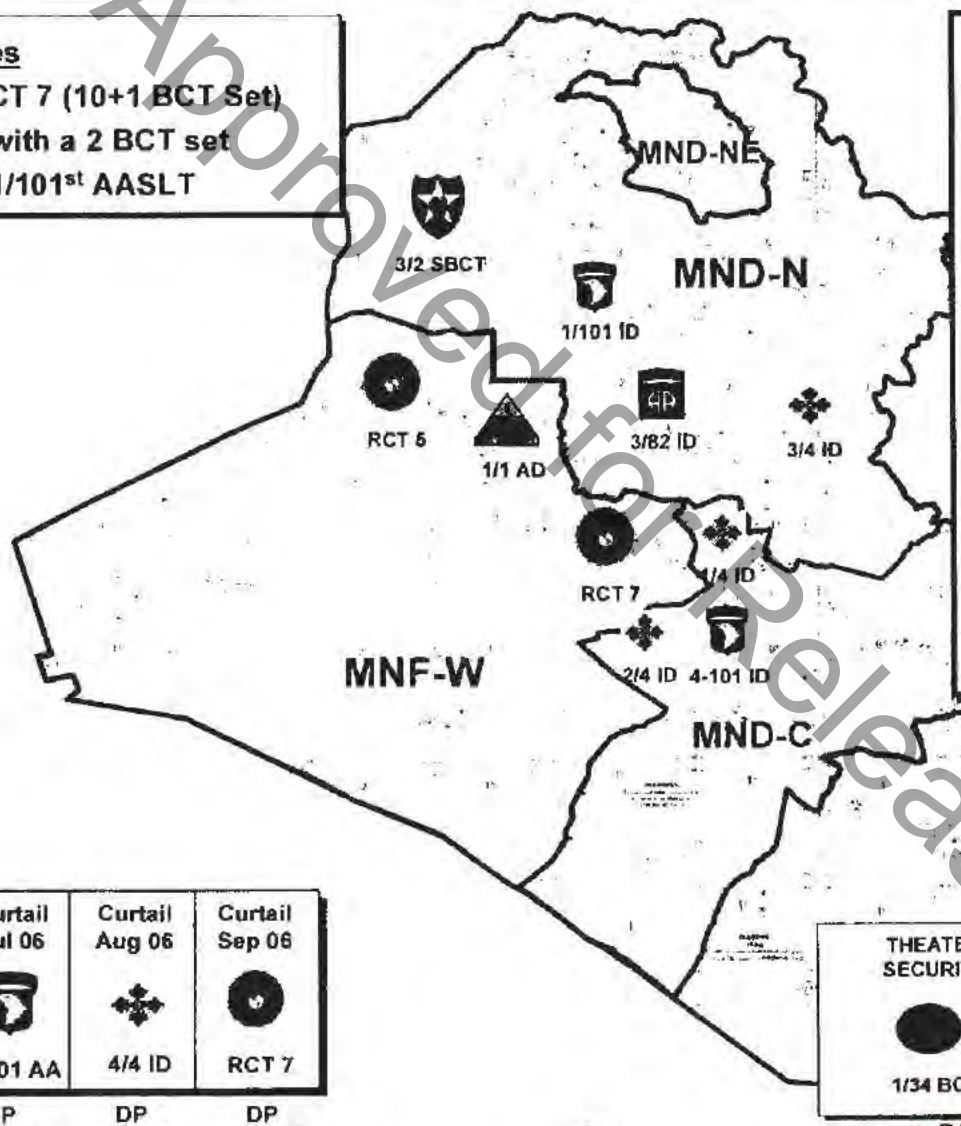
COA 2 "Accelerated" - 10 + 1 BCT Set by SEP 06

Final Set in September 2006

Sequence of Forces

- Curtailment of RCT 7 (10+1 BCT Set)
- MNF-W realigns with a 2 BCT set
- 3/25 ID replaces 1/101st AASLT



Risk

- **Threat:** 7.6 % of AIF attacks in this battlespace; 33% running aggregate for this COA.
- **Seams & Gaps:** Fallujah – Baghdad Corridor and North Ramadi Region
- **TRA Level 2:**
  - 2/1 IA - JUN 06 (+ 3 Months)
  - 3/1 IA - SEP 05 (+ 11 Months)
  - 4/1 IA - FEB 06 (+ 7 Months)
- **Partnership:** Creates a break after 7 months of partnership, requires realignment within MNF-W.
- **Transition Teams:** Requires 5 additional Transition Teams to fill void

Heavy PTDO Force

X

Remains at Homestation

Curtail Apr 06	BOG Jun 06	Curtail Jul 06	Curtail Aug 06	Curtail Sep 06
1/10 MTN	2/28 ID	2/101 AA	4/4 ID	RCT 7
DP Feb 06	DP Apr 06	DP May 06	DP Jun 06	DP Jul 06

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COA 2 Endstate Conditions

Threat:

- No known sanctuary in AOR (can operate at squad level with moderate risk anywhere).
- No change in attack trends over 6 month period in 6 key provinces; no significant attacks on infrastructure.
- AQIZ defeated; minimal evidence of FF flow from Syria.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; decreasing trends for a 6 month period.
- Syria provides improved coordination/support to GWOT.
- 1.4b, 1.4d assessed as minimal.

Security:

- 27 of 36 (75%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 12 of 18 (75%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- MOD and MOI demonstrate significant capability to cooperate and integrate COIN operations; to include intelligence sharing.
- MOD and MOI National Logistics systems established and achieve IOC.

Governance/Economic:

- Provincial government empowered to coordinate resources and support national policy.
- National government demonstrates 6 months of improve capability in providing essential services.
- Downward trend in unemployment.
- Rule of law institutions show significant progress; all detention operations transitioned to GOI.
- MOD and MOI achieves TRA Level 1 (able to develop, coordinate, and implement national policy without coalition support); 50% of key ministries achieve TRA Level 2.

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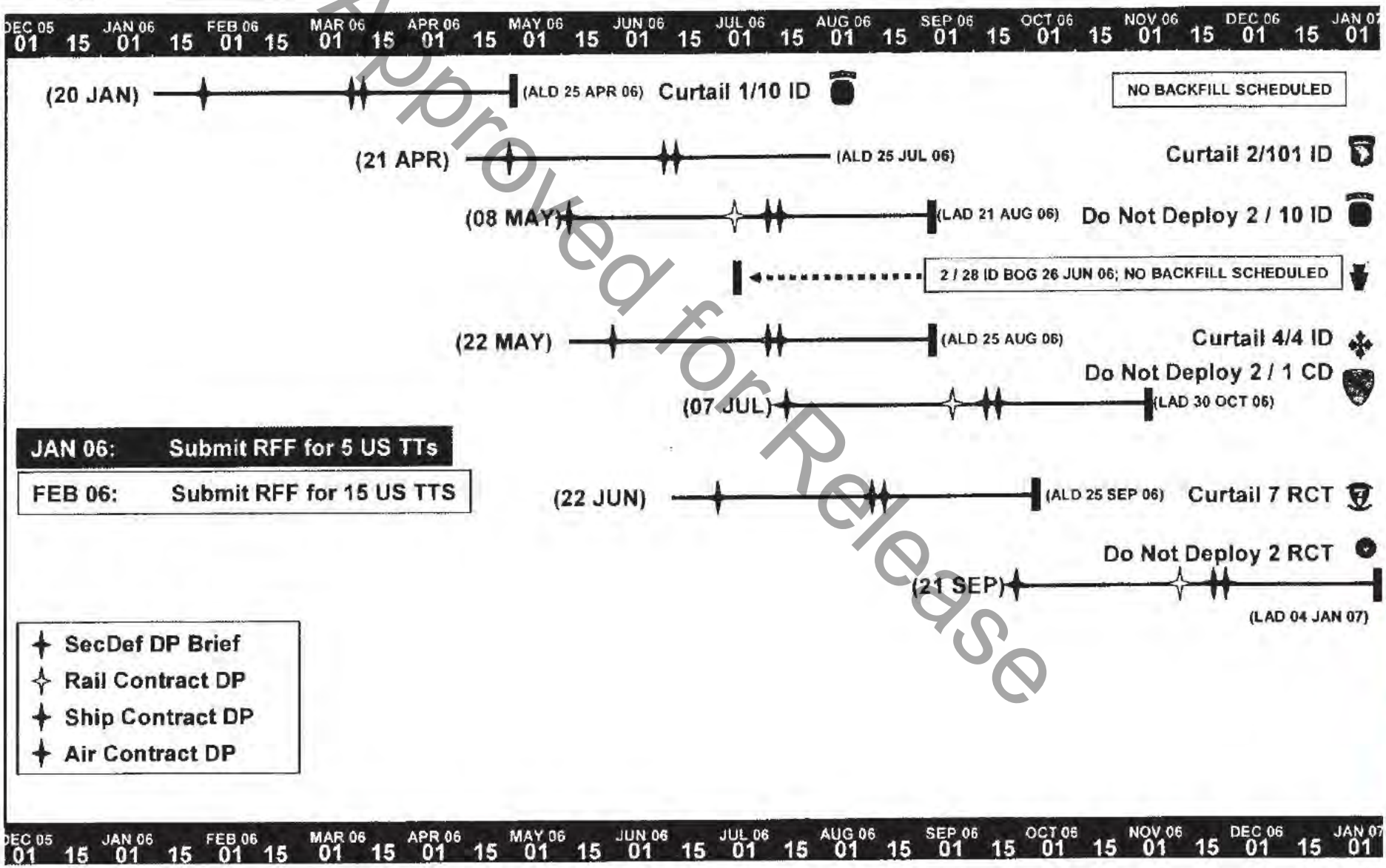
~~SECRET REL to USA, MCFI //20151210~~

COA 2: "Accelerated" Offramp Decision Timeline



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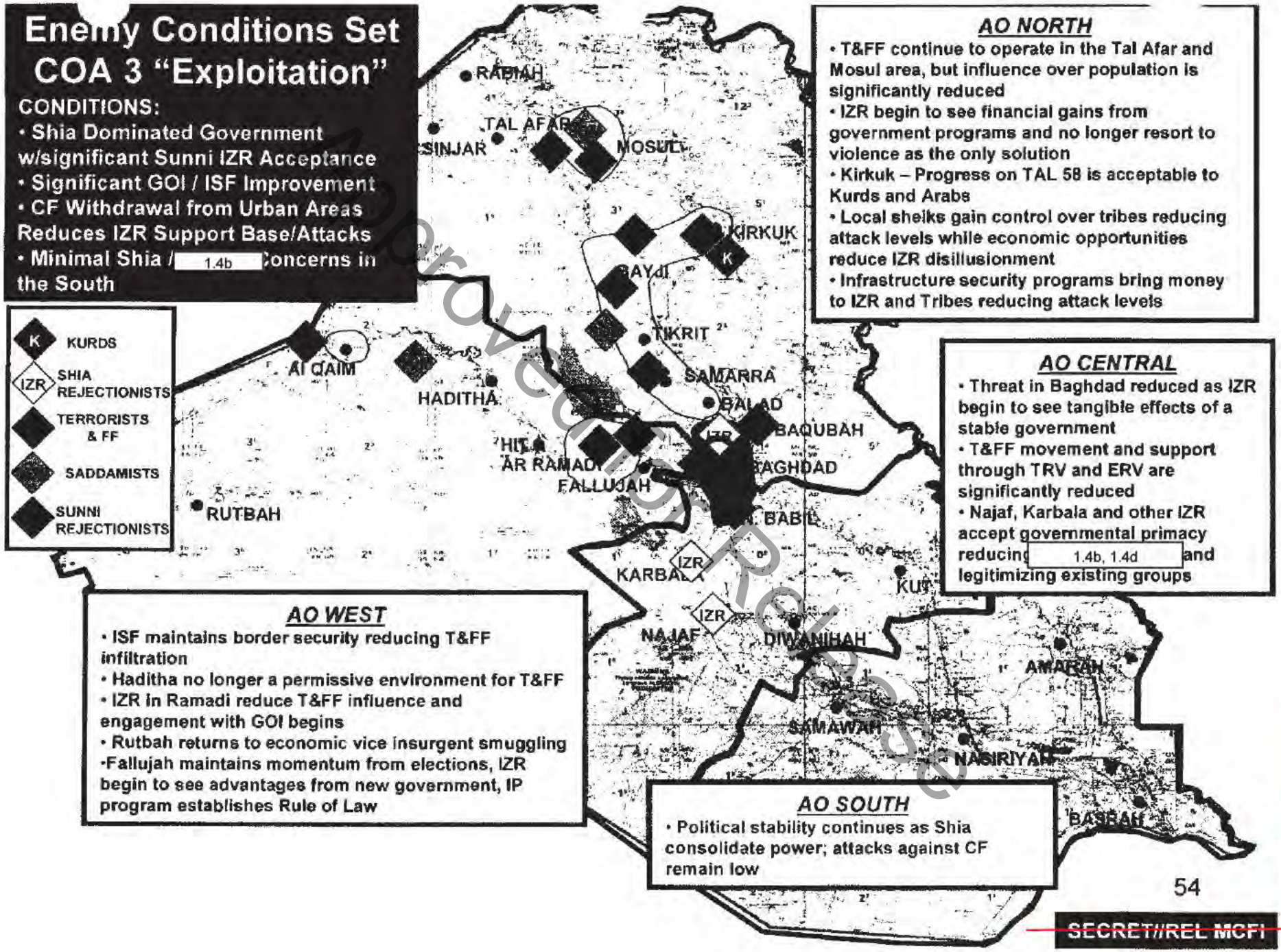
COA 3 "Exploitation"
8+1 BCT Set by SEP 06

Declassified by: MG Michael X. Garrett,
USCENTCOM Chief of Staff
Declassified on: 201505

Enemy Conditions Set COA 3 "Exploitation"

CONDITIONS:

- Shia Dominated Government w/significant Sunni IZR Acceptance
- Significant GOI / ISF Improvement
- CF Withdrawal from Urban Areas Reduces IZR Support Base/Attacks
- Minimal Shia / 1.4b Concerns in the South



AO NORTH

- T&FF continue to operate in the Tal Afar and Mosul area, but influence over population is significantly reduced
- IZR begin to see financial gains from government programs and no longer resort to violence as the only solution
- Kirkuk – Progress on TAL 58 is acceptable to Kurds and Arabs
- Local sheiks gain control over tribes reducing attack levels while economic opportunities reduce IZR disillusionment
- Infrastructure security programs bring money to IZR and Tribes reducing attack levels

AO CENTRAL

- Threat in Baghdad reduced as IZR begin to see tangible effects of a stable government
- T&FF movement and support through TRV and ERV are significantly reduced
- Najaf, Karbala and other IZR accept governmental primacy reducing 1.4b, 1.4d and legitimizing existing groups

AO WEST

- ISF maintains border security reducing T&FF infiltration
- Haditha no longer a permissive environment for T&FF
- IZR in Ramadi reduce T&FF influence and engagement with GOI begins
- Rutbah returns to economic vice insurgent smuggling
- Fallujah maintains momentum from elections, IZR begin to see advantages from new government, IP program establishes Rule of Law

AO SOUTH

- Political stability continues as Shia consolidate power; attacks against CF remain low

SECRET//REL MCFI

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Declassified on: 201505

COA 3 Initial Conditions

Threat:

- No known sanctuary in AOR (can operate at squad level with moderate risk anywhere).
- No change in attack trends over 4-5 month period in 6 key provinces.
- A measurable decrease in FF flow across the Syrian border for a 90 day period.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; no increase in trends over 4-5 month period.
- Tacit support to T&FF from Syria does not increase.
- 1.4b, 1.4d by transiting funds and MOIS into Iraq.

Security:

- 27 of 36 (75%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 14 of 18 (75%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- Formal agreement for MOD and MOI roles/missions (Joint MOU signed).
- MOD and MOI capable of managing/funding current sustainment contracts.

Governance/Economic:

- Provincial government able to cooperate/coordinate with National Ministries.
- National government able to sustain current essential services.
- No significant increase in unemployment.
- Rule of law institutions show some limited progress.
- MOD and MOI achieves TRA Level 2 (able to develop, coordinate, and implement national policy with coalition support).

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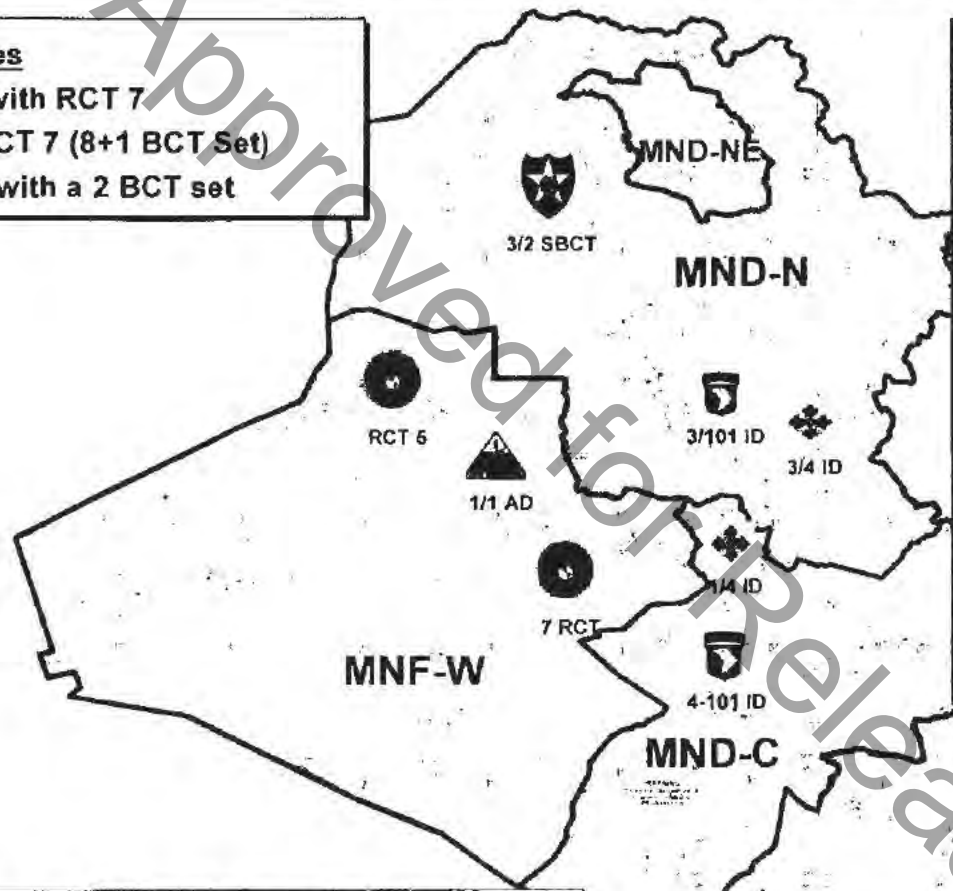
COA 3 "Exploitation"– 8+1 BCT Set by OCT 06

Final Set in September 2006

Sequence of Forces

- 1/1 AD realigns with RCT 7
- Curtailment of RCT 7 (8+1 BCT Set)
- MNF-W realigns with a 2 BCT set



Risk

- **Threat:** 7.6 % of AIF attacks in this battlespace; 46.8% running aggregate for this COA.
- **Seams & Gaps:** Fallujah – Baghdad Corridor and North Ramadi Region
- **TRA Level 2:**
  - 2/1 IA - JUN 06 (+ 3 Months)
  - 3/1 IA - SEP 05 (+ 12 Months)
  - 4/1 IA - FEB 06 (+ 7 Months)
- **Partnership:** Creates a break after 7 months of partnership, requires realignment within MNF-W.
- **Transition Teams:** Requires 5 additional Transition Teams to fill void

Curtail Feb 06	Curtail Apr 06	Curtail May 06	Curtail Jun 06	Curtail Jul 06	Curtail Aug 06	Curtail Sep 06
2/28 ID	1/10 MTN	4/101 AA	1/101 AA	2/4 ID	4/4 ID	RCT 7
DP Dec 05	DP Feb 06	DP Mar 06	DP Apr 06	DP May 06	DP Jun 06	DP Jul 06

THEATER SECURITY

1/34 BCT

Heavy PTDO Force

X

Remains at Homestation

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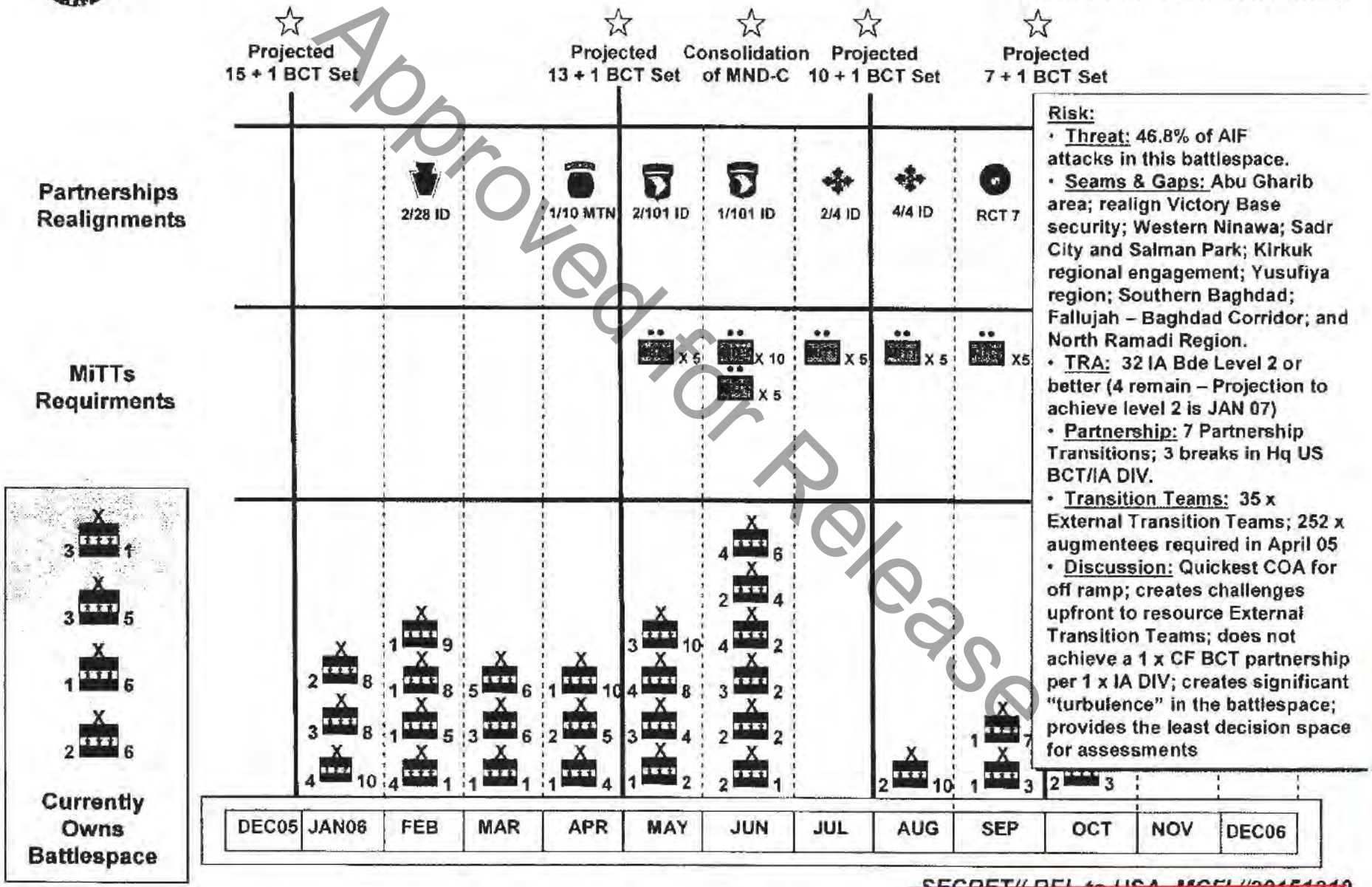
COA 3 Projections IA Division/Brigade, Partnership and MiTT Requirements

(Based on DEC TRA data)



Risk:

- **Threat:** 46.8% of AIF attacks in this battlespace.
- **Seams & Gaps:** Abu Gharib area; realign Victory Base security; Western Ninawa; Sadr City and Salman Park; Kirkuk regional engagement; Yusufiya region; Southern Baghdad; Fallujah – Baghdad Corridor; and North Ramadi Region.
- **TRA:** 32 IA Bde Level 2 or better (4 remain – Projection to achieve level 2 is JAN 07)
- **Partnership:** 7 Partnership Transitions; 3 breaks in Hq US BCT/IA DIV.
- **Transition Teams:** 35 x External Transition Teams; 252 x augmentees required in April 05
- **Discussion:** Quickest COA for off ramp; creates challenges upfront to resource External Transition Teams; does not achieve a 1 x CF BCT partnership per 1 x IA DIV; creates significant "turbulence" in the battlespace; provides the least decision space for assessments

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COA 3 Endstate Conditions

Threat:

- No known sanctuary in AOR (can operate at squad level with minimal risk anywhere).
- A measurable decrease in attack trends over a 6 month period in 6 key provinces; no significant attacks on infrastructure.
- AQIZ defeated; minimal evidence of FF flow from Syria.
- No evidence of operational coordination among IZR or SDM.
- Sectarian violence localized; decreasing trends for a 6 month period.
- Syria provides improved coordination/support to GWOT.
- 1.4b, 1.4d ssessed as minimal.

Security:

- 32-26 of 36 (90-100%) of Iraqi Army (IA) Brigades at Transition Readiness Assessment (TRA) Level 2, assumed battlespace and capable of leading COIN Ops in their sectors.
- 16 of 18 (90%) Iraqi Police at Provincial Level are TRA Level 2 or above, capable of maintaining domestic order.
- MOD and MOI demonstrate significant capability to cooperate and integrate COIN operations; to include intelligence sharing.
- MOD and MOI National Logistics systems established and projected to achieve FOC by the end of 2006.

Governance/Economic:

- Provincial government empowered to coordinate resources and support national policy.
- National government demonstrates 6 months of improve capability in providing essential services.
- Downward trend in unemployment.
- Rule of law institutions show significant progress; all detention operations transitioned to GOI.
- MOD and MOI achieves TRA Level 1 (able to develop, coordinate, and implement national policy without coalition support); 50% of key ministries achieve TRA Level 2.

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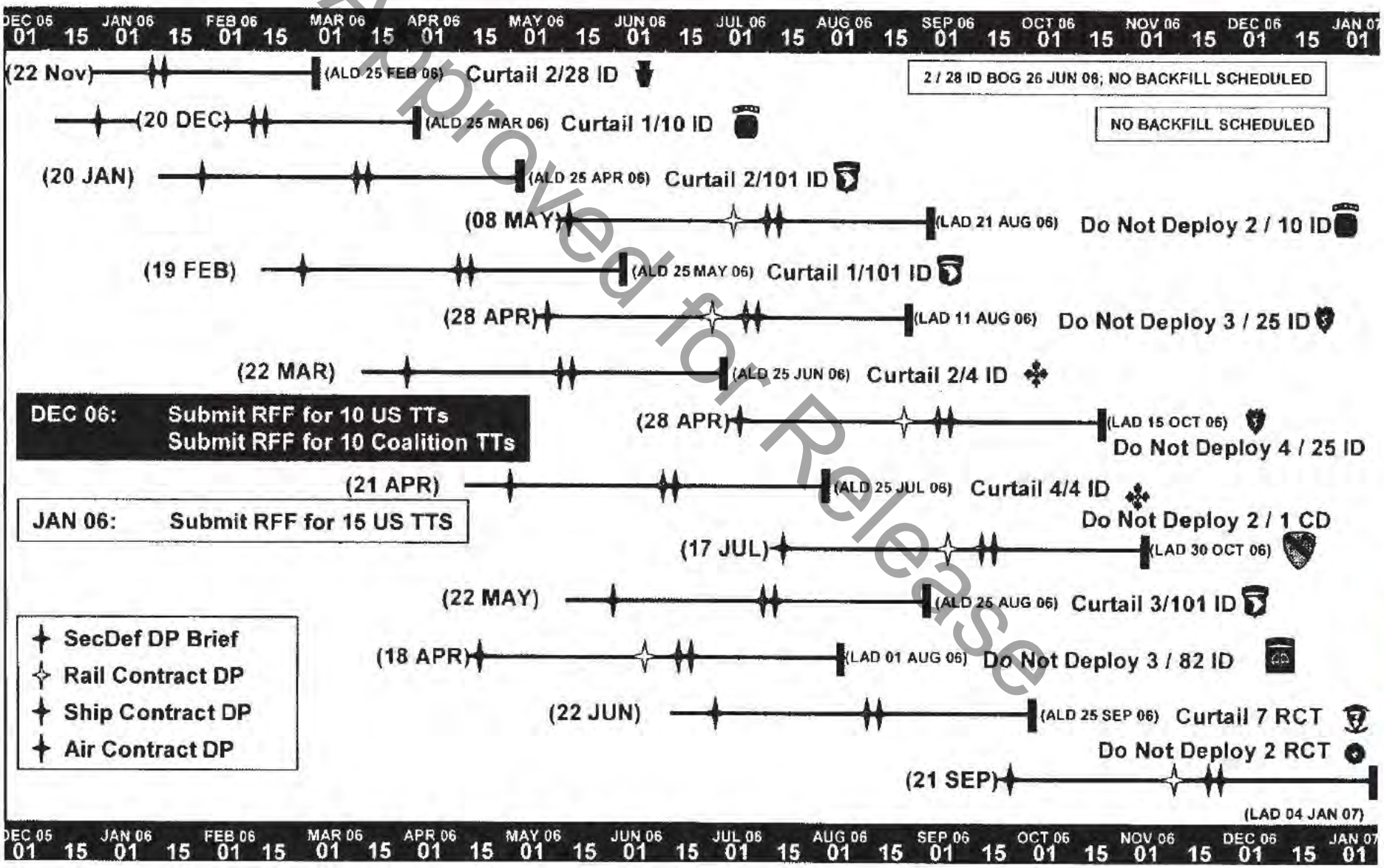
COA 3: "Exploitation" Offramp Decision Timeline



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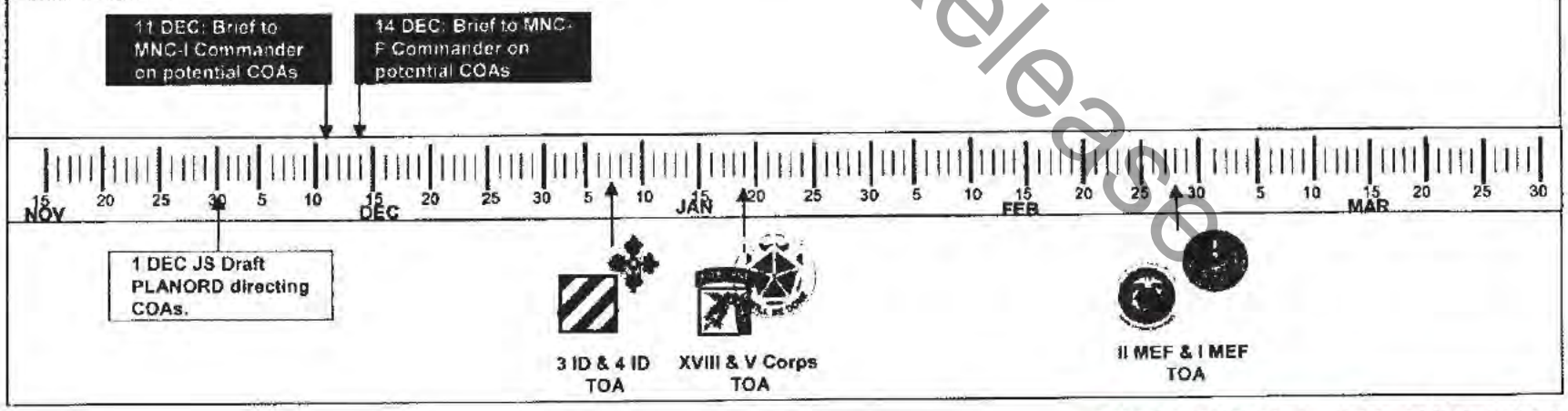
Way Ahead

Actions:

- Coordinate and provide input to MNF-I
- Conduct IWS with MNF-I
- Continue refinement of COAs
- Brief MNF-I Commander on 14 DEC 05

Timeline:



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Questions

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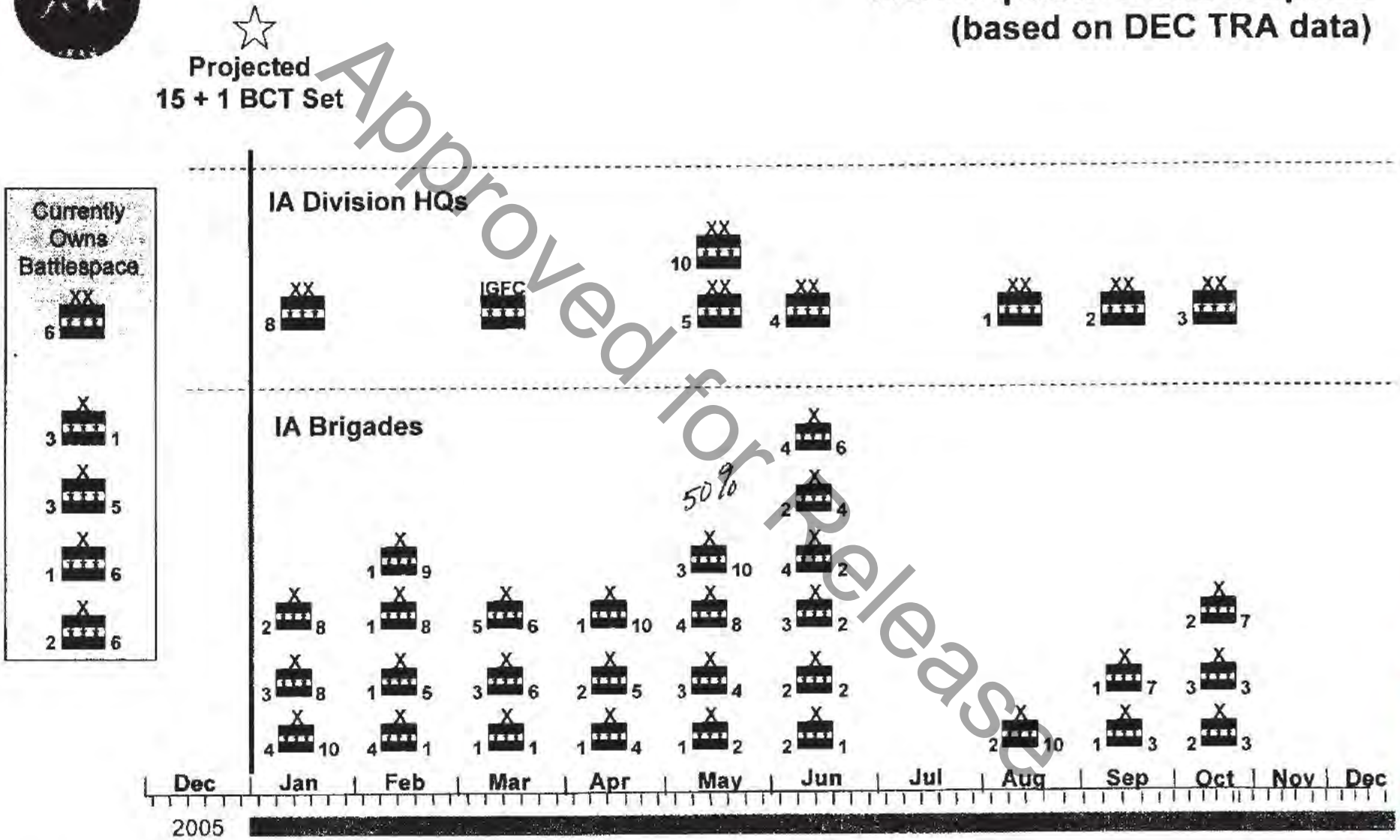
Projected IA Division and Brigade Assumption of Battlespace
(based on DEC TRA data)



* NOTE: 3/7, 2/9 and 3/9 in force generation, projected to assume battlespace in JAN 07

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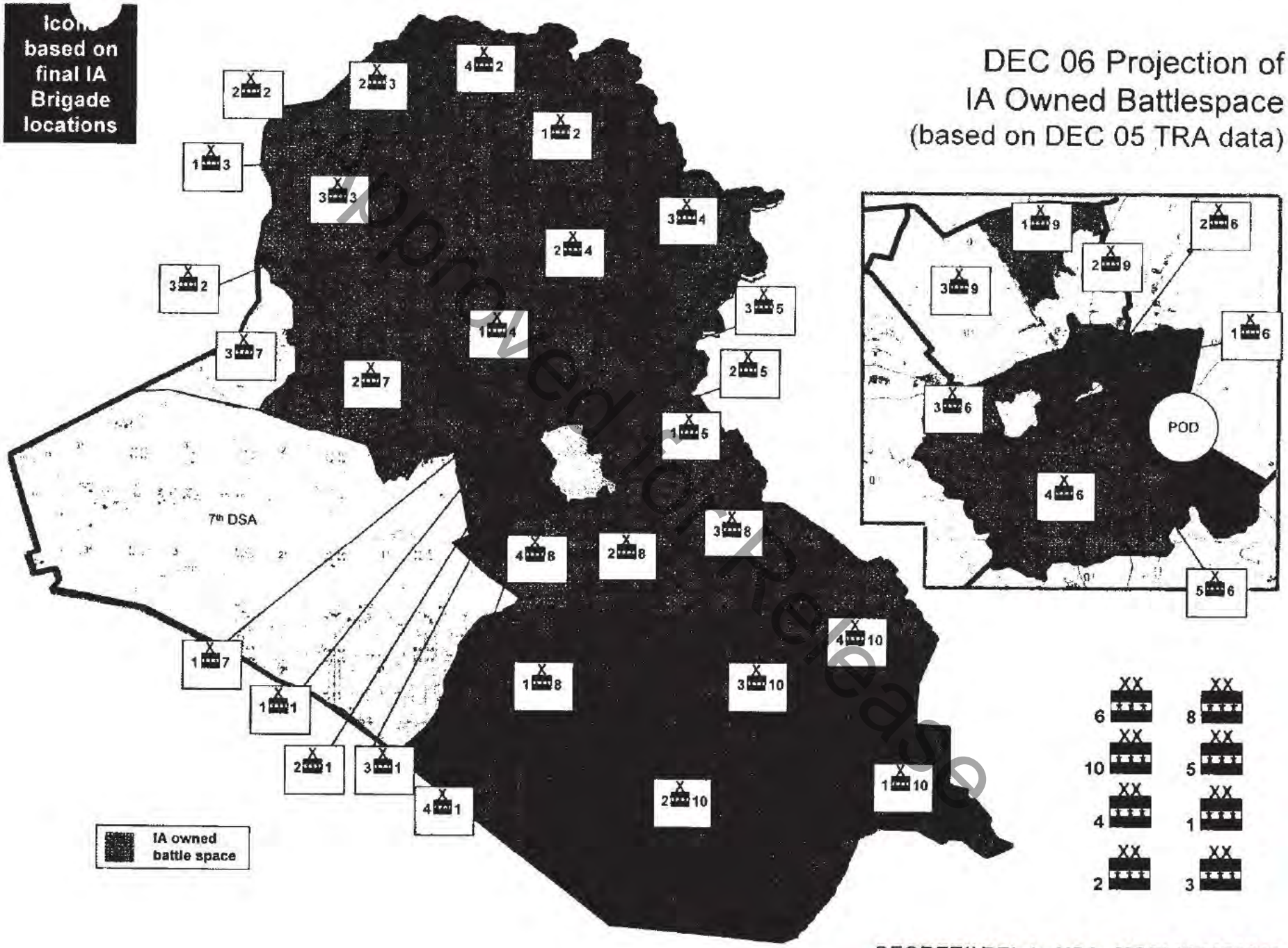
DEC 06 Projection of IA Owned Battlespace
(based on DEC 05 TRA data)



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