Mission Analysis

President’s Speech to the Nation
10 Jan 06

Key Messages

Key Take-aways

- Increase troop strength to "hold" and "build".
- GOL must be accountable; enforce RoL even-handedly.
- Must strengthen ISF; TTs, funding.
- Solution is more than military; reconstruction funding, coordinator.
- Regional support necessary.
- Most decisive ideological struggle of our time; US must succeed.

Endstate

Functioning democracy that:
- Polices its territory
- Upholds the rule of law
- Respects human liberties
- Answers to its people.
Specified Tasks

- Protect the population
- Defeat AQI; deny extremists safe haven
- Increase US troop level up to 20,000
- Embed more US Soldiers in the Iraqi Security Forces
- Help Iraqis secure Baghdad
  - Clear-Hold-Build strategy to improve neighborhoods
  - Commit more troops (18 IA & NP BDEs, 5 US BDEs)
  - Remove unnecessary restrictions
  - Establish Iraqi Baghdad C2, military commander and two deputies
- Increase pressure on terrorists in Anbar
  - 4,000 additional troops; employ tribal forces
- Hold GoI to benchmarks
  - de-Ba'ath Reform
  - Hydrocarbon Law & Sharing oil revenue
  - $10B GoI Budget on reconstruction & job creation
  - Provincial Elections
  - Constitutional Referendum
- Accelerate Prime Minister's initiatives and transition
- Double the size of Provincial Reconstruction Teams
- Achieve Provincial Iraqi Control (PIC) in all 18 Provinces by November 2007

Blue Text indicates tasks not currently reflected in JCAP 07 (Draft)

Implied Tasks

- Build GoI institutional capacity
- Conduct Strategic Info Ops (SIO)
- Meet the requirements of the Amman agreement
- Improve synchronization between “hold” and “build” forces
- Minimize GoI restrictions/interference to operations
- Engage tribes throughout Iraq to defeat extremists
- Expand intelligence sharing
- Mobilize reserves and civilian support to aid PRTs

Blue Text indicates tasks not currently reflected in JCAP 07 (Draft)
Support to Regional Efforts

- Establish International Compact
- Spread democracy in the region
- Protect our friends and allies
- Secure borders
  - Disrupt attacks stemming from border infiltrations
  - Interrupt flow of supplies
  - Seek and destroy networks providing equipment and training
  - Assist Gol and Turkey with border issues

Blue Text indicates tasks not currently reflected in JCAP 07 (Draft)

NSC Observations

Relationship to GWOT
- Failure in Iraq would make succeeding in GWOT vastly more difficult

Regional Picture
- Arab States fearful of growing influence; suspicious of Iraq's independence
- Arab States have not effectively opposed 1.4b
- 1.4b exacerbates the tactical challenges faced by the Gol

Situation
- Many initial objectives achieved; security situation has grown more complex
- Relatively few Iraqi leaders appear ready to accept a single vision for a united Iraq
- Government of Iraq has been slow in delivering promised reconstruction despite having the funds
- Force levels in Baghdad are inadequate to stabilize a city of its size
- We are on the strategic defensive and the enemy has the initiative
NSC – Iraq Strategic Review

Key strategic objectives mirror those in JCAP

<table>
<thead>
<tr>
<th>Notable assumptions</th>
<th>Strategic Shifts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Primary challenge is extremists from all communities</td>
<td>Place the burden of success on the Iraqis</td>
</tr>
<tr>
<td>Iraqi leaders advancing own interests ahead of non-sectarian agenda</td>
<td>Population security is the primary mission</td>
</tr>
<tr>
<td>Shia center disillusioned with Coalition effort</td>
<td>Fault line is extremists vs. moderates</td>
</tr>
<tr>
<td>Arab States taking a wait and see approach before assisting Iraq</td>
<td>Greater attention outside the International Zone is needed</td>
</tr>
<tr>
<td></td>
<td>Must have military and civilian national capabilities to fight the long war</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Operational Shifts</th>
<th>Tactical Shifts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Primary security focus is on the population</td>
<td>Mobilize the National Guard to support rotations</td>
</tr>
<tr>
<td>Iraqi conceived, Iraqi led</td>
<td>Double PRTs and personnel</td>
</tr>
<tr>
<td>Lay groundwork for national reconciliation later</td>
<td>Create a civilian CERP for PRT leaders</td>
</tr>
<tr>
<td>Build capacity outside the green zone</td>
<td>Launch the International Compact in early 2007</td>
</tr>
<tr>
<td>Accelerate transfer of battlefield</td>
<td>Create a civilian reserve</td>
</tr>
</tbody>
</table>

NSC – Iraq Strategy Summary

Protect the population

Isolate extremists

Let the Iraqis lead

Deliver services to ALL Iraqis

Embed in regional strategy